Historic American Engineering Record (HAER) of the Lake McQueeney Dam, Seguin, Guadalupe County, Texas

SEPTEMBER 2023

PREPARED FOR

Black & Veatch Guadalupe-Blanco River Authority

PREPARED BY

SWCA Environmental Consultants

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HISTORIC AMERICAN ENGINEERING RECORD (HAER) OF THE LAKE MCQUEENEY SPILLGATE REPLACEMENT AND DAM ARMORING PROJECT, SEGUIN, GUADALUPE COUNTY, TEXAS

Prepared for

Black & Veatch

14100 San Pedro Ave #570 San Antonio, Texas 78232 Attn: Matthew Richart

Guadalupe-Blanco River Authority

933 East Court Street Seguin, Texas 78155 Attn: Charlie Hickman

Prepared by

Erin Edwards, M.P.S., Hannah Curry, M.S. and Ella McIntire, M.A.

SWCA Environmental Consultants

4949 N Loop 1604 W Building 2, Suite 235 San Antonio, Texas 78249 (210) 877-2847 www.swca.com

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ABSTRACT

This report presents the Historic American Engineering Record-like documentation of the Guadalupe-Blanco River Authority's (GBRA) Texas Power Corporation Development Number 3 (Lake McQueeney Dam). This report was prepared by SWCA Environmental Consultants (SWCA) and was approved by the U.S. Army Corps of Engineers (USACE), and GBRA, the project's sponsor, as well as the Texas Historical Commission (THC). This report includes all documentary materials formatted and submitted to HAER standards, but this report was not submitted to the NPS or the Library of Congress' (LOC) Minor formatting changes have been made to enable the reproduction and distribution of the complete documentation sections as a single report, rather than a series of sections, like it would be at the LOC.

Part I, the Historical Information section, describes the historical significance of the Lake McQueeney Dam as it was determined to be eligible for listing in the National Register of Historic Places (NRHP) for its influence on local community planning and development and for its engineering design qualities. The Historical Information section also describes Lake McQueeney Dam as it was designed, constructed, operated, and repaired over more than nine decades of service, however, it is SWCA's understanding that the TP-3 Dam is in dire need of upgrades to continue functionality. Upgrades will include replacing bear trap gates with three new hydraulically actuated steel crest gates, and the foundation will be modified to maintain the structural stability of the spillway and to spread the structural load of the new gates. The existing earthen dam embankments are armored partially with concrete; however, the Texas Commission on Environmental Quality's current dam safety standards require additional concrete armoring. Finally, a new walkway will be installed above the spillway to provide more stable access for visual inspection. Part II describes the dam's structural and design information. Part III is the sources of information used in this document, as well as resources not searched.

Appendix A contains a representative selection of original as-built engineering and architectural drawings dating from the system's original period of design and construction (1927 to 1928). Appendix B contains historic and digital photographs of the dam. The final section of this report includes eighteen large-format black-and-white photographs taken by Matthew Holtkamp, M.A. as a mitigation requirement for GBRA's proposed dam repairs.

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HISTORIC AMERICAN ENGINEERING RECORD

TEXAS POWER (TP)-3 DAM ON LAKE MCQUEENEY

Location:	It is 4.8 miles northwest of Seguin, Texas, along the Guadalupe River, in Guadalupe County, Texas. The physical address of the TP-3 Lake McQueeney Dam is 9235 FM725, McQueeney, Texas.
	The dam is located at latitude 29.59447, longitude -98.04059. The coordinate represents the approximate center of the TP-3 spillway where it crosses the Guadalupe River. The coordinate was obtained on July 27, 2022, using decimal degrees accurate to +/- one meter. The coordinates datum is WGS 84.
Historic Owner/ Occupant:	Texas Power Corporation.
Present Owner/ Occupant:	Guadalupe-Blanco River Authority (GBRA), Seguin, Texas.
Historic Use:	One of six hydro-electric dams on the Guadalupe River.
Present Use:	Still in operation as a dam, however it is not fully functional and is in need of repairs.
Significance:	The Texas Power Corporation's Development Number 3 (TP-3) was the third of six hydroelectric power production dams planned and constructed along the Guadalupe River between 1927 and 1932, most of which continue to operate as originally constructed. TP-3 was completed in 1928. When the TP-3 dam required repairs in 2022, the U.S. Army Corps of Engineers, Fort Worth District (USACE-SWF) and the Texas State Historic Preservation Officer (SHPO) concurred that TP-3 was eligible for NRHP listing at a local level of significance under both Criterion A (community planning and development) and Criterion C (engineering). The TP-3 Dam is representative of the system of dams constructed to create a hydroelectric power grid for the Guadalupe River Valley, and the bear trap gates are among the earliest examples of this spillgate mechanism in the state.
Historian(s):	This report was completed by Erin Edwards, M.P.S., Hannah Curry, M.S., and Ella McIntire, M.A. of SWCA Environmental Consultants, in Houston, Texas.
Project Information:	The project was instigated by the need for upgrades at the dam for it to continue functioning at optimal levels. GBRA proposes to replace the existing gates, to add new armoring on the embankments, and to construct a new access walkway at the TP-3 Dam. The project will replace the three existing bear trap gates with three new hydraulically actuated steel crest gates, and the foundation will be modified to maintain the structural stability of the spillway and to spread the structural load of the new gates. The existing earthen dam embankments are armored partially with concrete; however, the Texas Commission on Environmental Quality's dam safety standards require additional concrete armoring. Additionally, a new walkway will be installed above the spillway to provide more stable access for visual inspection.
	Mitigation of adverse effects was required by the USACE-SWF to fulfill its responsibility for managing effects to this historic property in accordance with Section 106 of the National Historic Preservation Act (Section 106), as amended and as defined in a Programmatic Agreement (PA)

between the USACE-SWF, the Texas SHPO, GBRA, and the Guadalupe County Historical Commission as concurring parties. James E. Barrera led the Section 106 consultation and PA development process for the USACE-SWF with Joseph Murphey providing HAER documentation review and coordination support. Jeff Durst, Caitlyn Brashear, and Hansel Hernandez served as the Texas SHPO's review team throughout the Section 106 consultation process.

Research methods employed for this HAER documentation project emphasized acquisition and analysis of reliable primary and secondary sources ranging from original as-built/record drawings and historical photos archived by the project owner, Guadalupe-Blanco River Authority, to technical hydropower dam design and documentation reports published by state and federal agencies. Historical context information was obtained from a variety of websites, including regional newspaper columns and the Texas Historical Commission's (THC) Historic Sites Atlas listings for similar hydropower dam sites.

Historic documentation services were provided by SWCA Environmental Consultants (SWCA), working under contract with Black and Veatch Corporation. GBRA Executive Manager of Engineering, Charles Hickman, P.E., served as the project sponsor and provided access to GBRA's engineering drawing and photograph collections. Mr. Hickman also worked with the USACE-SWF to develop and implement all Section 106 mitigation requirements specified in the PA for the project. Copies of this documentary report and its supplementary materials will be filed with the USACE-SWF and the THC. Additional copies of the report along with original drawings and photographs will be archived at GBRA Headquarters in New Braunfels, Texas. This historic documentation report was sponsored by the Guadalupe-Blanco River Authority (GBRA), in consultation with the United States Army Corps of Engineers, Fort Worth District (USACE-SWF) and the Texas State Historic Preservation Officer (SHPO), for purposes of mitigating adverse effects caused by the GBRA's proposed repair and improvement of Texas Power Corporation Development Number 3 (TP-3).

Part I. Historical Information

A. Physical History

1. Date(s) of construction: Construction of the Lake McQueeney Dam began in 1927 and was completed in 1928.

2. Engineer: Fargo Engineering Company, a Michigan-based engineering firm specializing in water and steam power in the Midwest.¹

3. Contractor: Sumner Sollitt Construction, a Chicago-based construction company whose previous work included Pullman Steel Car routes and industrial Sears & Roebuck buildings.

4. Ownership: GBRA purchased the dams from Texas Power Corporation (TPC) in 1963.² The state legislature created GBRA initially in 1933 as the Guadalupe River Authority, and then reorganized during the next session as GBRA (i.e., Guadalupe-Blanco River Authority). The intent was to provide an agency that would balance the public and private demands on water from the Guadalupe River and its tributaries. Currently, GBRA exists to protect and conserve the water resources of the Guadalupe River Basin across 10 counties, beginning at the headwaters of the Guadalupe and Blanco Rivers, and ending at San Antonio Bay.³ The GBRA's services include

¹ Williams and Coggin, *McQueeny*, *Texas: A Pictorial History*.

² "Power Dams Sites Sold for Million," *Victoria Advocate*, Monday, May 18, 1931, p. 4. Accessed via Newspapers.com.; "Texas Power Corporation to Guadalupe-Blanco River Authority Contract of Sale," Deed, April 1963.

³ "About Us," Guadalupe-Blanco River Authority (blog), accessed March 29, 2022, https://www.gbra.org/about/.

wastewater management, water conveyance and treatment, water resource management, watershed protection, and hydroelectric generation.

5. Construction of the dam: The dam is earth fill with a concrete core wall, bear trap gates, concrete spillway, and powerhouse. The dam measured 1,900 feet long with an elevation of 540 feet above mean sea level. The drainage area above the dam is about 1,684 square miles, and the dam has a total capacity of 5,050 acre-feet and a surface area of 396 acres at elevation 528 feet above mean sea level.

6. Spillway Gates: Fargo Engineering Company provided a bear trap gate design for their only Texas designs, specifically a gate patented by Huber & Lutz, engineers based in Zurich, Switzerland.⁴ The Huber & Lutz design includes an additional piece on the upstream leaf attached at a right angle to create overlap with the downstream leaf when lowered.

7. Original Plans and Construction: All the drawings were produced by Fargo Engineering Company of Jackson, Michigan from 1925 – 1927 for the original project developer Texas Power Corporation with as built/record drawing updates also produced by Fargo Engineering Company from 1927 to 1932. Plans show traditionally massive earthen dam construction with distinctly modern reinforced concrete structural elements and an architecturally detailed powerhouse. A select group of those drawings are included as Figures 1 through 26 in Appendix A of this report, and others may be accessed at GBRA's engineering records archive.

8. Alterations and additions: The only alterations/additions to be found at TP-3 are 1) Ca. 2000 a new storage shed composed of a metal frame building clad with corrugated metal sheeting. This addition protects existing mechanical equipment from environmental stressors. 2) The original manual dam controls inside the control house were upgraded to electronically actuated controls in the late 1990s to early 2000s, enabling remote operation and control of the spillgates. A new electric actuated valve and an instrument and control panel to monitor water levels and generation output added to the interior of the powerhouse. 3) Over the last 90 years, the wooden timber facings of the spillgates required maintenance and eventual replacement due to damage caused by floating debris. The original timber facings were replaced with new timbers in the 1980s. The replacement timbers are bound together by tongue and groove joints and attached to the underlying metal trusses using 5/8"bolts, matching the original installation.

B. Historical Context

Guadalupe County, Texas

Guadalupe County, Texas, comprises approximately 718 square miles of Central Texas northeast of the City of San Antonio and Southwest of the City of Austin. This area is known for its rivers and recreation, German Heritage, and the limestone-clad historic downtown square of Seguin. The county was formally organized in 1846, though efforts began before the annexation of Texas, and the county seat Seguin is known as one of the oldest cities in Texas.⁵

Guadalupe County is so named for its northern boundary: the Guadalupe River, from which the county derives its unique cultural identity. The Guadalupe River was named for her Lady Guadalupe—the Virgin Mary—by Spanish explorer Alonso de Leon in 1689, and the region was home to indigenous peoples, and subject to exploitation, trade, and exploration by Spanish, Mexican, and American parties throughout the seventeenth through nineteenth centuries.⁶

⁴ Bentley Historical Library, *Fargo Engineering Company records: 1897-1951 (Majority of material found within 1910-1930)* (Ann Arbor, Michigan: University of Michigan, 1995) https://quod.lib.umich.edu/b/bhlead/umich-bhl-9543?view=text

⁵ John Gesick, "Seguin, TX," Texas State Historical Association: Handbook of Texas, accessed February 28, 2022,

https://www.tshaonline.org/handbook/entries/seguin-tx.

⁶ Gesick, "Seguin, TX."

Archaeological evidence reveals continuous occupation of the area since the Archaic period.⁷ At the time of European invasion and colonization, this region was home to Native American Tribes including the Karankawas, Tonkawas, Comanches, and Lipan Apaches, who utilized the resources of the river, and lived throughout central and south Texas.⁸ Descendants of these groups still live in the areas surrounding the river, however, Native American removal substantially impacted the legacy of Native Americans along the Guadalupe River. Today, the various springs, lakes, and rivers hold distinct cultural and spiritual significance for federally protected Tribes throughout Texas and the United States.⁹

The first land grant in the area was a Spanish land grant in 1806.¹⁰ Then, after Mexico won its independence from Spain, the Mexican government granted land to settlers throughout the area. Early settlement was short-lived due in part to conflict with Native Americans, but the area acutely experienced the upheaval of the Texas Revolution.

In the wake of the Revolution, much of the land in the area was granted to veterans of the Texas Revolution and Texas Rangers in the 1840s. These men were soon joined by German immigrants, American colonists, and enslaved Africans, and their militant protections over the area incentivized trade and settlement. Initially, the communities around the Guadalupe were sparse and decentralized, organized around river crossings, mills, and markets, however, the Texas Rangers who first returned to the area in 1838 to protect it from Mexican forces formed a settlement near the river. They first called their community Walnut Springs, but changed the name to Seguin, for Tejano military hero Juan N. Seguin in 1839.¹¹ Seguin would become the county seat due to its historic location, and proximity to transportation and the city of San Antonio.

Seguin, Texas

The town of Seguin was incorporated in 1853 by charter, and it grew quickly due to its former military presence and proximity to the river for trade, agriculture, and industry as the county seat of Guadalupe. By 1860, Seguin had Presbyterian, Methodist, Episcopalian, Catholic, and Baptist churches, and in 1850, a schoolhouse was built. After the American Civil War, free people of color and their descendants formally established congregations and schools recognized by the state in Seguin.¹²

The city continued to grow in size and stature, and German immigrants continued to flow into the community through Galveston Bay.¹³ German immigration was considered big-business, and German communities formed, consolidated, and moved throughout the state.¹⁴ The German population is credited for advancing and organizing agriculture in Guadalupe County, and the arrival of the railroad enabled these goods to be disseminated efficiently. These two industries were significant factors for Seguin's success in the Antebellum South and set a precedent for prosperity.¹⁵

Galveston, Harrisburg, and San Antonio Railway

The railroad that passed through Seguin in 1870 was a part of the Galveston, Harrisburg, and San Antonio Railway (GH&SA) previously called the Buffalo Bayou, Brazos and Colorado Railway Company. Chartered in 1850, this railway

⁷ Gesick, "Seguin, TX."

⁸ "Native Land Digital," Native-Land.ca, accessed March 1, 2022, https://native-land.ca/; John Gesick, "Seguin, TX."

⁹ "About – Art of the Sacred Texas Springs," accessed March 1, 2022, https://sacredtexassprings.com/about/; "Save Our Springs Alliance - Austin's Water Watchdog Since 1992," accessed March 1, 2022, https://www.sosalliance.org/; "TPWD: State of Springs," accessed March 1, 2022, http://www.texasthestateofwater.org/screening/html/water_mag_springs.htm.

¹⁰ Gesick, "Seguin, TX."

 ¹¹ Gesick, "Seguin, TX."; Jesus De la Teja, "Seguin, Juan Nepomuceno," Texas State Historical Association: Handbook of Texas, accessed February 28, 2022, https://www.tshaonline.org/handbook/entries/seguin-juan-nepomuceno.

¹² Gesick, "Seguin, TX."

¹³ Robert Polcheck, "German Texans," Texas Almanac, July 2020, <u>https://www.texasalmanac.com/articles/german-texans</u>; Robert Polcheck, "German Texans," Texas Almanac, July 2020, <u>https://www.texasalmanac.com/articles/german-texans</u>.

¹⁴ Lawrence H Konecny and Clinton Machann, "German and Czech Immigration to Texas: The Bremen to Galveston Route, 1880- 1886," *Nebraska History* 74 (1993): 136–41; Terry G. Jordan, "The German Settlement of Texas after 1865," *The Southwestern Historical Quarterly* 73, no. 2 (1969): 193–212.

¹⁵ Gesick, "Seguin, TX."

was also the second railroad west of the Mississippi River. GH&SA was one of the first subsidiary companies of the Southern Pacific Transportation Company, was leased by the Texas and New Orleans Railroad in 1927, and formally merged into the Southern Pacific Company by 1961.¹⁶ Prior to formally merging with Southern Pacific, GH&SA led the fight to get central Texas on the rails and connect Houston to San Antonio, as other railroads strove to create a transcontinental route through Central Texas.¹⁷ Though the Civil War caused delays in construction, the railroad reached San Antonio from Galveston by 1877. The railroad also acquired multiple adjacent rail lines and was responsible for constructing several branch lines throughout Texas.¹⁸

After achieving passage to San Antonio, driving GH&SA westward to El Paso was a heated and competitive undertaking not completed until 1883. Southern Pacific and GH&SA worked together to begin building rail lines east from El Paso, and the two lines met just west of San Antonio in a significant achievement for transcontinental railroad development in Texas. However, development along the rails was just beginning, and depots, towns, and markets began to form along the GH&SA over the next several decades.

In the decades immediately after the 1883 completion of the rails, superintendent J.T. McQueeney oversaw the development of railroad depots through Central Texas. Little is known about the local San Antonio superintendent, and there are no extant records on his personal life and family. In 1900, McQueeney is credited with securing the permissions to lay urban tracks within the city of San Antonio, and under his direction, engineers with Southern Pacific constructed the famous mission-style Sunset Depot in downtown San Antonio, and nearby communities appealed to him and his office for the construction of more depots in Central Texas, though many attempts were unsuccessful.

McQueeney, Texas

The GH&SA connected unincorporated and rural communities to large towns like Seguin, facilitating and incentivizing urban sprawl, early suburban residential development, and passenger travel. Four miles west of Seguin, the Hilda stop was built in 1876 to service agricultural freight communities, and further connect Guadalupe County both internally and with San Antonio.¹⁹ Residents new to the area constructed a general store near the stop in 1900 and lobbied for the stop to be moved a half-mile east to be convenient to the store. This was part of a marketing strategy by C.F. Blumberg, but also served to expedite and consolidate services. The area around the general store became known as McQueeney, after the superintendent of the Southern Pacific Rail Line; a nickname credited to Blumberg as a lobbying tactic to shift the rail stop closer to the store. While the stop did not move, the community continued to grow, and by 1914, McQueeney had over 40 residents, a post office, and two general stores.²⁰ The community continued to grow as innovation in infrastructure saw the construction of a dam northeast of the community, which protected the structures around the river, and subsequently created a lake. Lake McQueeney—otherwise known as Lake Abbott—caused a boom in population growth, as summer homes and businesses arrived to take advantage of the scenic lake and idyllic isolation the dam and the lake provided, and the dams, weirs, and flood control structures of the Guadalupe also functioned to generate hydroelectric power and serve the surrounding communities of Guadalupe County.

¹⁶ George C Werner, "Galveston, Harrisburg and San Antonio Railway," Texas State Historical Association: Handbook of Texas, September 1, 1995, <u>https://www.tshaonline.org/handbook/entries/galveston-harrisburg-and-san-antonio-railway</u>.

¹⁷ John Gesick, "Seguin, TX."

¹⁸ "Seguin and the Railroad," accessed March 1, 2022, <u>https://classic.txtransportationmuseum.org/history-seguin.php</u>.

¹⁹ Rand McNally and Company, Map of the Galveston, Harrisburg and San Antonio Railway, Map (Portal to Texas History, 1882 1876), [1876, 1882], https://texashistory.unt.edu/ark:/67531/metapth298890/.

²⁰ Vivian Elizabeth Smyrl, "McQueeney, TX," Texas State Historical Association: Handbook of Texas, July 31, 2020, https://www.tshaonline.org/handbook/entries/mcqueeney-tx.

Hydroelectric Development at the Turn of the Century

The use of electricity to provide light and power to homes and businesses is a relatively recent development. Electric power got its start in New York in the 1880s. Thomas Edison invented the incandescent bulb in the 1870s and began to work with wealthy customers to install electric power (produced by small generators) in their homes. In 1882, with funding from J.P. Morgan, Edison opened the Pearl Street Station in lower Manhattan, the first centralized power plant composed of multiple generators that served numerous homes and customers by sending electricity over a grid of wires. The Pearl Street Station quickly became a model for industrial-scale power generation.²¹

The first hydroelectric power plant came into service in Appleton, Wisconsin, on September 30, 1882, and was powered by the Fox River. The plant was known as the Appleton Edison Light Company and was based on Edison's work in creating an electrical grid in New York City. It produced just enough electricity to light the owner's home, a nearby building, and the plant itself.²² Despite the low initial energy yield, the plant proved that hydroelectric power was a viable source of electricity.

When electric power first came into use in the 1880s, it offered a level of safety and convenience that the previously popular gas light could not match, and as a result, it quickly gained popularity in urban areas. The dense populations of cities made the installation of electric infrastructure economical; power lines could serve many customers per mile, decreasing the average installation cost per customer. As well, new electric companies quickly began to merge, eliminating the need for many smaller generating plants and enabling the consolidated companies to instead use larger, more efficient facilities.²³ Federal interests in water development also increased, and in 1902, the Bureau of Reclamation was established to provide water resource management in the United States, formalizing federal governance of water infrastructure.²⁴

While hydroelectric power was developing exponentially elsewhere around the world, large hydropower plants in North America appeared in more notable locations around Grand Rapids, Michigan; Niagara Falls, New York; Ottawa, Ontario; and Dolgeville, New York.²⁵ In 1912, hydropower was the fastest growing source of electric generation in the United States. The start of World War I demanded more electrical power for manufacturing and national security, and by the end of the war, many huge steam and hydroelectric powerplants were built around the nation. The policies of the 1930s, such as President Roosevelt's New Deal further propelled the development of multifaceted hydropower and flood control projects throughout the United States, such as the Hoover Dam.²⁶ However, until the Rural Electrification Act of 1936 was passed, only 10 percent of rural Americans had electricity, and hydroelectricity in rural communities was limited to mills and structures near the water.²⁷

Rural Electrification Act and Hydroelectricity in Texas

Hydroelectric power was especially advantageous in the remote localities of the Western United States, where resources for power such as coal and timber were scarce or elsewise difficult to transport. Hydroelectricity on a smaller scale powered Westward expansion and served the communities along the railroads therein. The Rural Electrification Act of 1936 enabled the Federal Government to grant loans to states, public utilities, electrical cooperatives, and municipalities, to build power lines to farms and ranches, which was particularly important in Central Texas, where railroad expansion increased rural development and increased agricultural demands required more sophisticated and large-scale irrigation.

²¹ "History of Electricity," IER (blog), accessed March 29, 2022, https://www.instituteforenergyresearch.org/history-electricity/.

²² "The World's First Hydroelectric Power Plant Began Operation," accessed March 29, 2022,

https://www.americaslibrary.gov/jb/gilded/jb_gilded_hydro_2.html.

²³ "History of Electricity," IER (blog), accessed March 29, 2022, https://www.instituteforenergyresearch.org/history-electricity/.

²⁴ Bureau of Reclamation, "History," accessed March 29, 2022, <u>https://www.usbr.gov/history/borhist.html</u>.

²⁵ "A Brief History of Hydropower," International Hydropower Association, accessed March 28, 2022, <u>https://www.hydropower.org/iha/discover-history-of-hydropower</u>.

²⁶ US National Park Service, "6. Hydroelectric Power and the Bureau of Reclamation," accessed March 28, 2022, <u>https://www.nps.gov/articles/6-hydroelectric-power-and-the-bureau-of-reclamation.htm</u>.

²⁷ US National Park Service, "7. Hydroelectric Power in the 20th Century and Beyond," accessed March 28, 2022, <u>https://www.nps.gov/articles/7-hydroelectric-power-in-the-20th-century-and-beyond.htm</u>.

While waterpower has never been a reliable source of industrial electric power in Texas on a large-scale, throughout the nineteenth and twentieth centuries, the everchanging currents of the Texas rivers were harnessed for the benefit of local communities. Many of these small scale-dams in Texas began as earthen and limestone embankments that occurred naturally along the riverbed, and improvements enabled these dams to hold more water and to power mills, gins, water wheels, and small-scale electric plants through primitive copper wiring. Small-scale dams appeared along the Colorado and Brazos Rivers as early as 1820. In Guadalupe County, the Saffold Dam on the Guadalupe River near the town of Seguin began as a natural dam, which was then improved by Henry Troell in the late 1800s to power a cotton gin. The City of Seguin bought the Saffold Dam in 1907, as a part of a concerted effort to maximize the hydroelectric generating capacity of the Guadalupe River to serve the growing population of Seguin in the shadow of oil development.²⁸

The effort to increase hydroelectric power on the reliable Guadalupe River was led by the Guadalupe Water Power Company (GWPC). Beginning in 1912, the GWPC sought to construct a series of dams along the river, and in 1914, the State Board of Water Engineers: Permit No. 21 authorized the GWPC to build six powerplants along the river. However, priorities shifted in World War I and the company disbanded. Julius M. Abbott, son of Guadalupe County settlers and significant businessman in Guadalupe County society, reorganized the company as the Texas Power Company (TPC).²⁹ Under Abbott, the TPC built on existing efforts to create retention dams on the Guadalupe River, taking over the same Permit No. 21. TPC constructed six powerplants that are now operated by the GBRA, and they are Dunlap (TP-1), McQueeney (TP-3), Placid (TP-4), Nolte (TP-5), H-4 Dam, and H-5 Dam.³⁰

TP-3 Dam on Lake McQueeney

The construction of the TP-3 Dam on Lake McQueeney was part of a larger project to impound 33,550 acre-feet of water in six reservoirs, and the annual use of 941,000 acre-feet of water for generating hydroelectric power for the state of Texas. The State Board of Water Engineers permitted all projects under Permit No. 1096, dated June 12, 1929. This permit included the water right granted by Permit No. 21 from the State Board of Water Engineers to the GWPC³¹.

Construction of the TP-3 Dam began in 1927 and was completed in 1928, years before the 1936 Rural Electrification Act. The dam is earth fill with a concrete core wall, bear trap gates, concrete spillway, and powerhouse. The dam measured 1,900 feet long with an elevation of 540 feet above mean sea level. The drainage area above the dam is about 1,684 square miles, and the dam has a total capacity of 5,050 acre-feet and a surface area of 396 acres at elevation 528 feet above mean sea level³².

TPC enlisted the assistance of Sumner Sollitt Construction, a Chicago-based construction company whose previous work included Pullman Steel Car routes and industrial Sears & Roebuck buildings, and Fargo Engineering Company, a Michigan-based engineering firm specializing in water and steam power in the Midwest.³³ Fargo Engineering Company provided a bear trap gate design for their only Texas designs, specifically a gate patented by Huber & Lutz, engineers based in Zurich, Switzerland.³⁴ The Huber & Lutz design includes an additional piece on the upstream leaf attached at a right angle to create overlap with the downstream leaf when lowered.

Bear trap spillgates were originally patented in the early nineteenth century by Josiah White in Pennsylvania. They gained popularity throughout the century and are best documented on dams along the Ohio River. When the design moved across the Atlantic to Europe, European engineers modified the design to change how the leaves of each gate interlock and

 ²⁸ "Saffold Dam," Texas Historical Markers, accessed March 28, 2022, <u>https://texashistoricalmarkers.weebly.com/saffold-dam.html</u>; Linda Williams and Bruce Coggin, *McQueeny, Texas: A Pictorial History* (Virginia Beach, VA: The Donning Company Publishers, 2011).
 ²⁹ Williams and Coggin, McQueeny, Texas: A Pictorial History.

³⁰ Texas Historical Association, "Water Power," Texas State Historical Association: Handbook of Texas, accessed March 29, 2022, <u>https://www.tshaonline.org/handbook/entries/water-power</u>; F.A. Godfrey and C.L. Dowell, "Texas Water Development Board: Major Hydroelectric Powerplants in Texas Historical and Descriptive Information," August 1968.

³¹ Ibid

³² Ibid

³³ Williams and Coggin, *McQueeny, Texas: A Pictorial History*.

³⁴ Bentley Historical Library, *Fargo Engineering Company records: 1897-1951 (Majority of material found within 1910-1930)* (Ann Arbor, Michigan: University of Michigan, 1995) https://quod.lib.umich.edu/b/bhlead/umich-bhl-9543?view=text

support each other and called it a roof gate. The Huber & Lutz design used at the TP-1 (Dunlap) and the TP-3 Dam, as well as the TP-4, H-4 and H-5 Dams, included a "roof ridge" installed at a right angle on the gate's upstream leaf. Although bear trap gates and roof gates differ slightly in design, engineers often use the terms interchangeably.³⁵ In 1964, documentation sponsored by the Texas Water Commission showed that the dams at Marble Falls Lake and Possum Kingdom Reservoir were the only other known dams with bear trap gates in Texas outside the Guadalupe River dam system.³⁶ The gates on the dam at Possum Kingdom Reservoir since have been replaced.³⁷

Construction of the TP-3 Dam was completed in approximately 2 years, assisted by mule-drawn wagons with stacks of cement and manual labor. The finished product had the capacity to impound over 5,000 acre-feet of water, and the dam was inaugurated in 1928 with a big celebration.³⁸

GBRA purchased the dams from TPC in 1963.³⁹ The state legislature created GBRA initially in 1933 as the Guadalupe River Authority, and then reorganized during the next session as GBRA (i.e., Guadalupe-Blanco River Authority). The intent was to provide an agency that would balance the public and private demands on water from the Guadalupe River and its tributaries. Currently, GBRA exists to protect and conserve the water resources of the Guadalupe River Basin across 10 counties, beginning at the headwaters of the Guadalupe and Blanco Rivers, and ending at San Antonio Bay.⁴⁰ The GBRA's services include wastewater management, water conveyance and treatment, water resource management, watershed protection, and hydroelectric generation.

Part II. Structural/Design Information

A. General Statement

1. Character: Originally designed by Fargo Engineering Company of Jackson, Michigan for the Texas Power Corporation, TP-3 is the third built of six similar hydroelectric dams constructed along the lower Guadalupe River between 1927 and 1932. Incorporating a combination of traditionally robust earthen dam construction with distinctly refined, modern reinforced concrete structural elements, the character of TP-3 is that of a modern hybrid design that reflected evolving national trends in hydropower dam design in the early twentieth century period. The TP-3 Dam, as well as its sisters, provided valuable electricity to Seguin and the surrounding areas years before the 1936 Rural Electrification Act became federal law, putting Seguin and Guadalupe County ahead of many of its peers. The privately funded project represents the commitment Seguin's community leaders had towards the area's growth and demonstrates a successful rural electrification project before federal law provided funding. The TP-3 Dam, and the others constructed by TPC on the Guadalupe River, are the only projects designed by Fargo Engineering Company in Texas. The bear trap gates used on the TP-3 Dam are atypical in Texas, where the most common gate designs are radial, vertical lift, and hinged crest.⁴¹ The bear trap type gates are most common in Texas on the dams along the Guadalupe River, and only one dam in the state beyond this set continues to rely on bear trap gates. The TP-3 Dam has significance due to being one of the few surviving examples of bear trap gates in Texas.

³⁷ S.S. Vaghti, M. McClendon, and G.S. Lund, "Concrete assessment and service life extension planning for Morris Sheppard Dam." *Sustainable and Safe Dams Around the World: Proceedings of the ICOLD 2019 Symposium*, Jean-Pierre Tournier, Tony Bennett, Johanne Bibeau, ed. New York: CRC Press 2019, pg. 665.

³⁵ Ryszard Daniel and Tim Paulus, *Lock Gates and Other Closures in Hydraulic Projects*, Cambridge, MA: Butterworth-Heinemann, 2019, p. 218-223.

³⁶ C.L. Dowell, "Bulletin 6408: Dams and Reservoirs in Texas, Historical and Descriptive Information." Texas Water Commission, July 1964.

³⁸ Williams and Coggin, *McQueeny, Texas: A Pictorial History*.

³⁹ "Power Dams Sites Sold for Million," *Victoria Advocate*, Monday, May 18, 1931, p. 4. Accessed via Newspapers.com.; "Texas Power Corporation to Guadalupe-Blanco River Authority Contract of Sale," Deed, April 1963.

⁴⁰ "About Us," Guadalupe-Blanco River Authority (blog), accessed March 29, 2022, https://www.gbra.org/about/.

⁴¹ "Design and Construction Guidelines for Dams in Texas." Dam Safety Program, Texas Commission on Environmental Quality. RG-473, August 2009, accessed April 2022, https://www.tceq.texas.gov/downloads/publications/rg/rg-473.pdf.

2. Condition of fabric: The condition of the fabric is in generally good condition, and the dam structure has had only minimal alterations; a storage shed and a new electric actuated valve and an instrument and control panel to monitor water levels and generation output. Currently, the third bear trap gate is not functional.

B. Description

This asymmetrical hydroelectric dam structure lies roughly on the north-south axis where it spans the Guadalupe River, near Seguin, Texas, and it includes four primary elements: the embankments, spillway, substation, and powerhouse.

1. Embankments. The embankments are asymmetrical, measuring approximately 1,200 feet (365.76 meters) on the north and approximately 150 feet (45.72 meters) on the south. The embankments have steel sheet pilings, laminated wood core walls, and earthen walls to protect the structure beneath. Concrete armoring was installed over the portions of the embankments closest to the retaining walls as part of the original design to prevent erosion, add structural stability, and reinforce the river's channelization.

2. Spillway. The spillway has three bear trap gates, also called roof gates, separated by intermediate piers. Each bear trap gate has two overlapping leaves, one upstream and one downstream, to manage water flow. The gates are made with wood planks, and they originally relied on hydraulic adjustment of flows to operate and adjust the gate position. One gate is currently not operable. The intermediate piers are solid concrete, utilizing concrete fill inside board-formed concrete finish.

3. Substation. The substation is attached to the powerhouse on the south, and it includes one set of three conductors, commonly called a bus, connected to a set of three platform transformers. The substation connects on the south to a two-pole wooden transmission line before connecting to the larger electrical system. The substation sits on a concrete slab foundation and is surrounded by a chain link fence with barbed wire across the top to protect the equipment.

4. Powerhouse. The powerhouse is a structural masonry building on the south side of the river. The L-plan powerhouse is a three-story building with a flat roof, original concrete coping, brick walls on levels two and three, wood-formed concrete walls on level one, and a concrete pier and beam foundation. The L-plan is dominated by the three-story rectangular ascender, and the foot is a two-story section on the west elevation with an addition completed circa 2000. The addition is composed of Tyvek and corrugated metal sheeting and protects additional mechanical equipment from environmental stressors. Typical windows are steel-frame multi-light windows arranged in a 4x3 grid with unevenly sized lights, and the central two lights are single-light awning sashes narrow steel-frame multi-light windows spanning levels two and three. Level one of the powerhouse contains the two turbines for the hydroelectric generator, and they are accessible via a concrete stair on the east side of the south embankment. Level one has no walls on the west or east elevations, and the board-formed concrete used to construct level one remains in fair condition. The entry to the powerhouse opens onto level three. On the interior, the powerhouse is split into two levels, and it has a painted sheet metal ceiling, two-tone painted walls, and painted poured concrete floors. There is a restroom in the southeast corner enclosed by wooden restroom partitions, and all other space is used for generation equipment. Both generators sit below the floor plate for level two. Most of the equipment is original to the powerhouse; however, new equipment has been installed over time, including an electric actuated valve and an instrument and control panel to monitor the water levels and generation output associated with TP-3 Dam.

C. Mechanicals/Operation

TP-3 is a run-of-river plant that depends on flows in the Guadalupe River that are highly variable, ranging from twentyeight cubic feet per second (cfs) to well over 46,300 cfs with a median and average flow of 395 cfs and 613 cfs, respectively⁴². On June 16, 1964, storage began in Canyon Reservoir approximately 15 miles upstream from New Braunfels, Texas. After that date, the flow of the river was partly regulated by releases from Canyon Reservoir, which has a discharge capacity of approximately 5,000 cfs. During large flood events, rainfall on the intervening watershed areas downstream of Canyon Lake Dam can contribute a significant portion of the river flow.

The roof-weir "bear trap" spillgates at TP-3, like each of the six Guadalupe Valley Hydroelectric System (GVHS) dams including and downstream from Lake Dunlap, provide primary control of headwater levels in its corresponding reservoir (Lake McQueeney). This head is used to provide controlled water flow before it enters the powerhouse wheelpit to turn a pair of turbines and produce electricity.

During normal operation, TP-3, like each of the six GVHS hydropower facilities, is operated to pass all river flow through the turbines while maintaining the reservoir at its full-pond level to maximize operating head without overflowing the spillgates. When the river flow exceeds the flow capacity through the TP-3 powerhouse, or when the powerhouse is not generating, GBRA will spill the flow over the spillgates. During low river conditions when river flow is not adequate to operate the TP-3 powerhouse turbines, GBRA shuts the powerhouse down and passes the river flow over the TP-3 spillgates. The total flow capacity through the TP-3 powerhouse at the normal operating level is about 1,250 cfs⁴³. When a flood event occurs, the water level at the TP-3 dam will start to rise and spill over the spillgates. When the water level reaches the spill-point level, GBRA will manually start adjusting the TP-3 spillgate positions in an attempt to keep the water in Lake McQueeney at a specified spill-to-hold level from 0.2' to 0.6' below the spill-point level. Due to the highly variable nature of flooding on the Guadalupe River there is currently no set operational plan for relating changes in water level to gate position. The historic design of the bear trap spillgates makes it very difficult to maintain a desired gate position. Consequently, gate adjustments are made by trial-and-error experience of the GBRA dam operators. GBRA personnel monitor upstream weather conditions and flow releases to help anticipate expected inflows. During spill events, the dams must be staffed twenty-four hours a day to continuously monitor water levels and adjust spillgate positions.

D. Site Information

The Lake McQueeney dam is 4.8 miles northwest of Seguin, Texas, along the Guadalupe River, in Guadalupe County, Texas. The physical address of the TP-3 Lake McQueeney Dam is 9235 FM725, McQueeney, Texas. This asymmetrical hydroelectric dam structure includes four primary elements: the embankments, spillway, substation, and powerhouse. From the TP-3 spillway to the TP-3 powerhouse, the overall TP-3 hydropower complex exhibits a distinctive integration of engineering design within a natural riverine landscape that has characterized TP-3 and its related GVHS run-of-the-river hydropower plants for more than ninety years.

Part III. Sources of Information

A. Primary Sources

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⁴² Curry, Hannah and Ella McIntire, *Historic Resources Survey of the Lake McQueeney Spillgate Replacement and Dam Armoring Project, Seguin, Guadalupe County, Texas.* Prepared for Black & Veatch and the Guadalupe-Blanco River Authority, April 2022.

⁴³ Ibid

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C. Likely Sources Not Yet Investigated

None known.

APPENDIX A REDUCED COPIES OF MEASURED AND INTERPRETIVE DRAWINGS

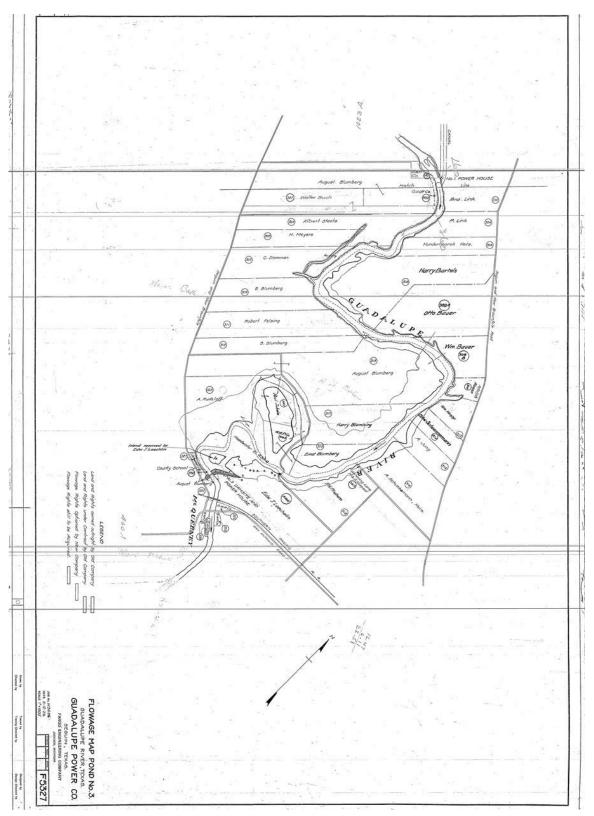


Figure 1. #F5327. Flowage Map Pond No. 3, Development No. 3, Guadalupe River, Near McQueeney, Texas, Guadalupe Power Company, Seguin, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, dated 07/20/1926.

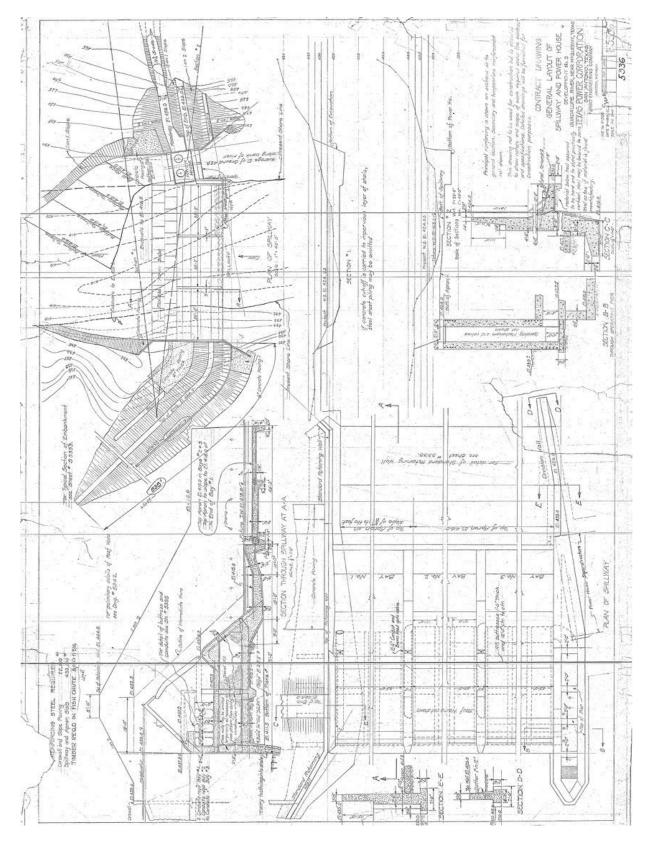


Figure 2. #F5336. Contract Drawing, General Layout of Spillway and Power House, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, dated 07/20/1926.

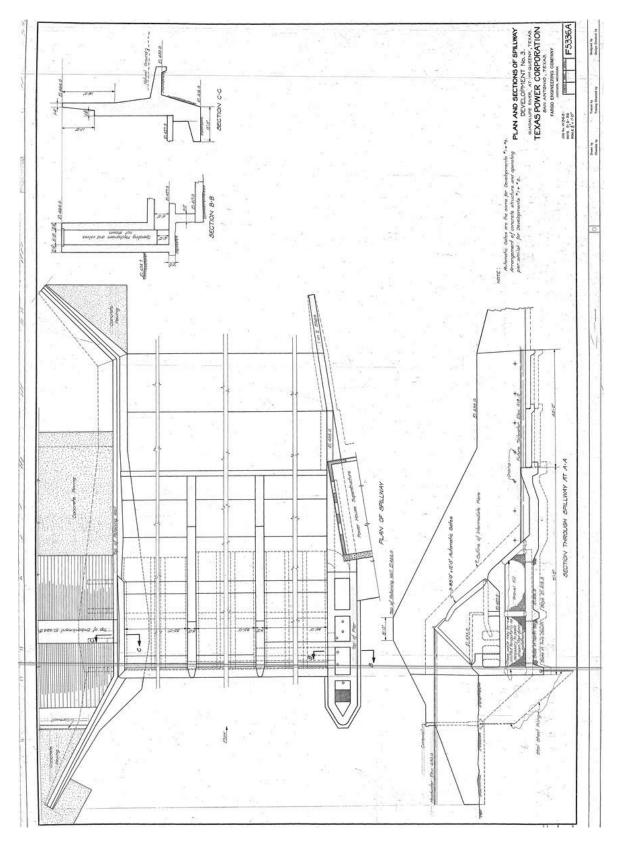


Figure 3. #F5336A. Plan and Sections of Spillway, Development No. 3, Guadalupe River, at McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, dated 08/06/1926.

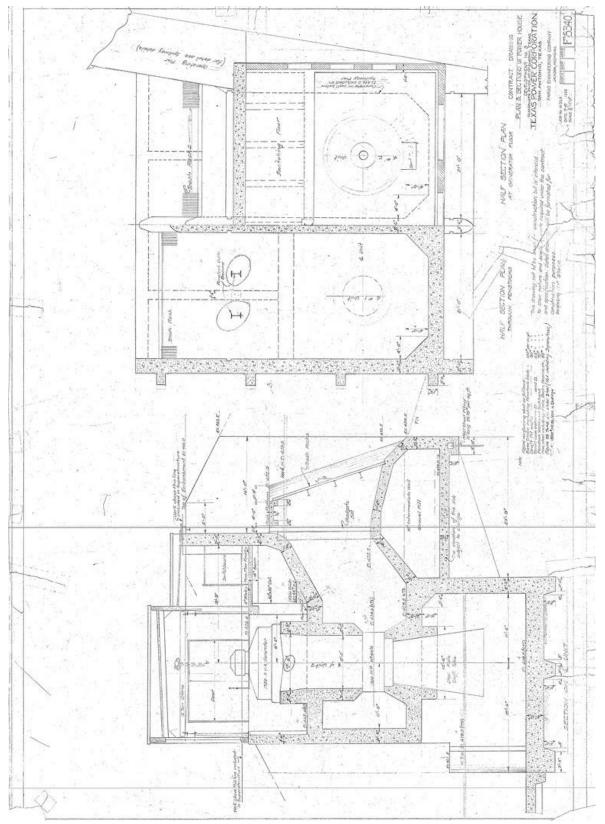


Figure 4. F5340. Contract Drawing, Plan & Sections of Power House, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, dated 07/08/1926.

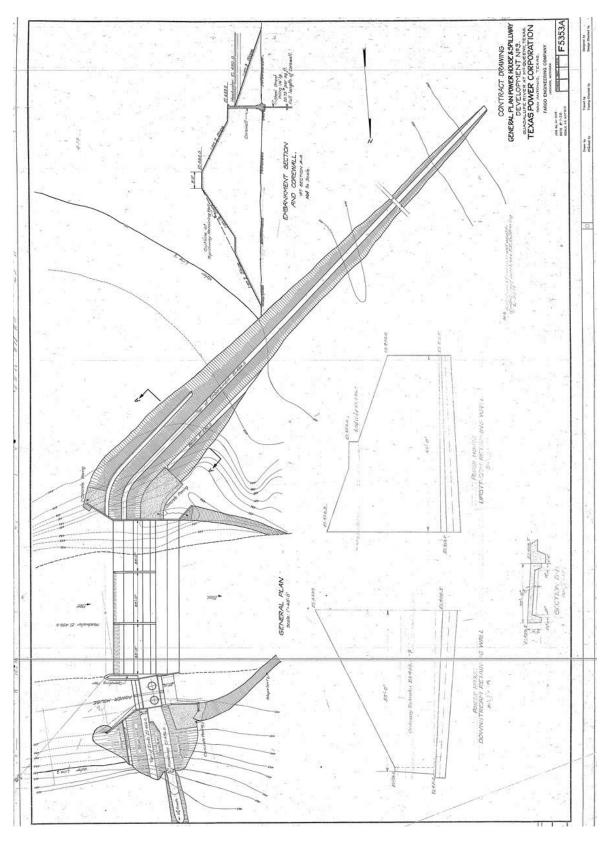


Figure 5. F5353A. Contract Drawing, General Plan Power House and Spillway, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, dated 08/07/1926.

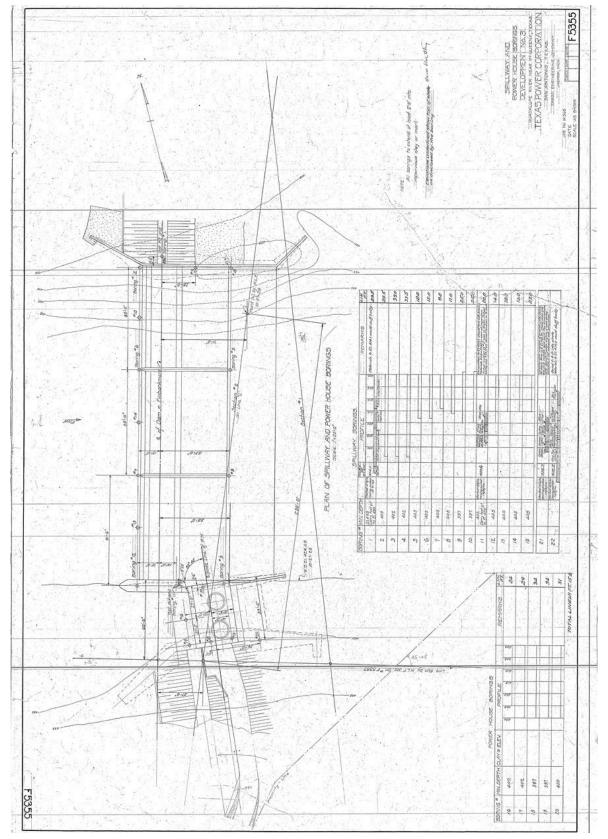


Figure 6. F5355. Spillway and Power House Borings, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, no date.

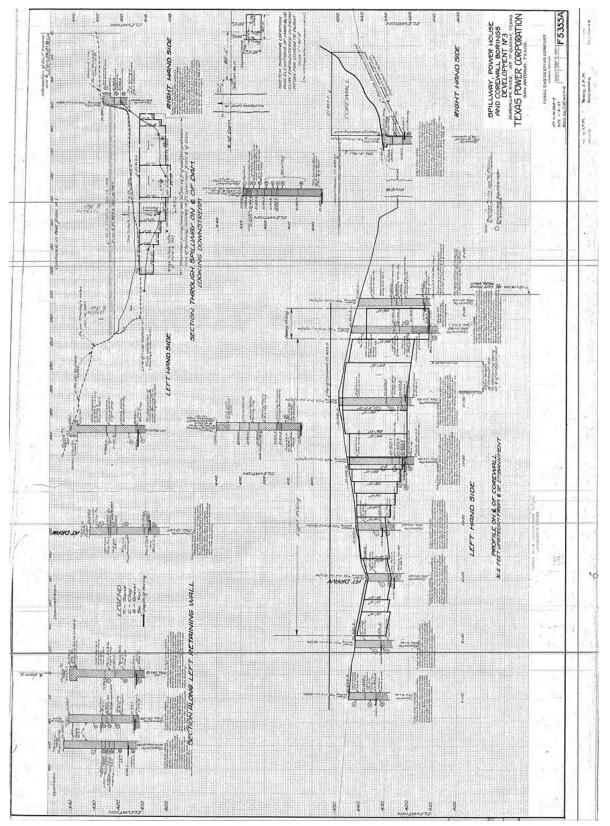


Figure 7. F5355A. Spillway, Power House, and Corewall Borings, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Cor- poration, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 01/06/1927.

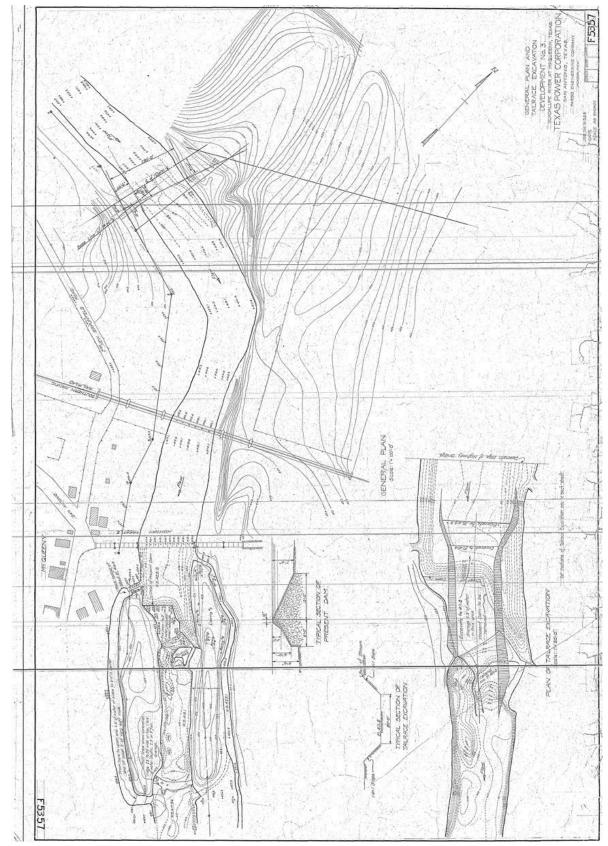


Figure 8. F5357. General Plan and Tailrace Excavation, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, no date.

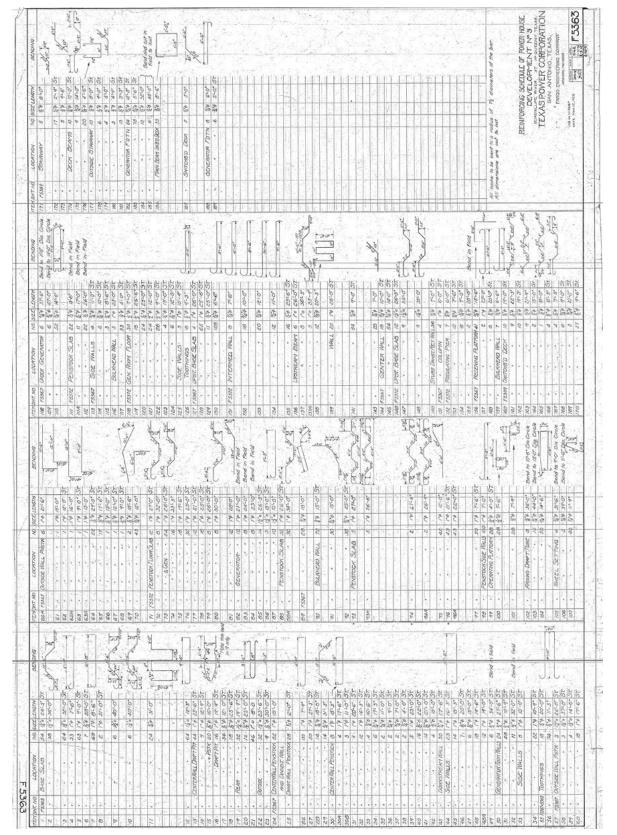
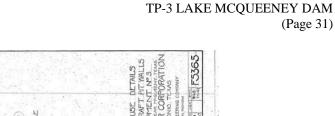


Figure 9. F5363. Reinforcing Schedule of Power House, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 11/12/1926.



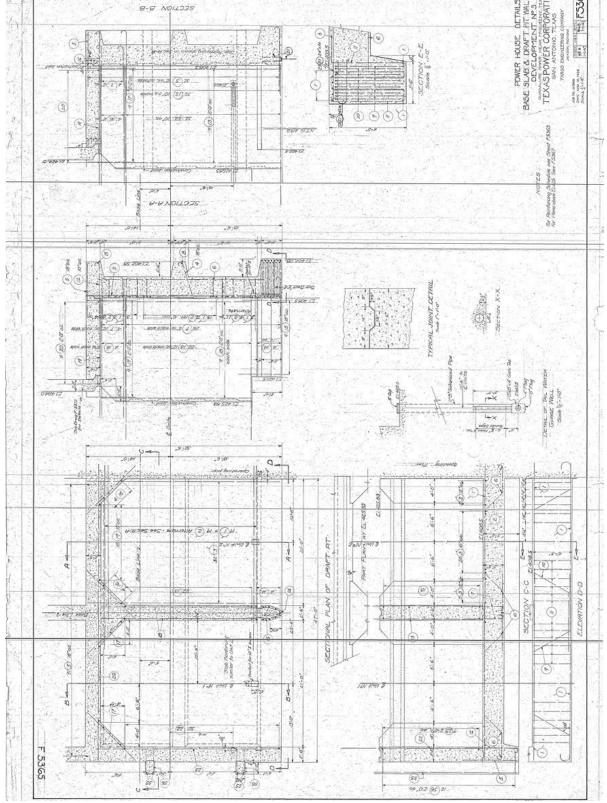


Figure 10. F5365. Power House Details, Base Slab & Draft Pit Walls, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 11/15/1926.

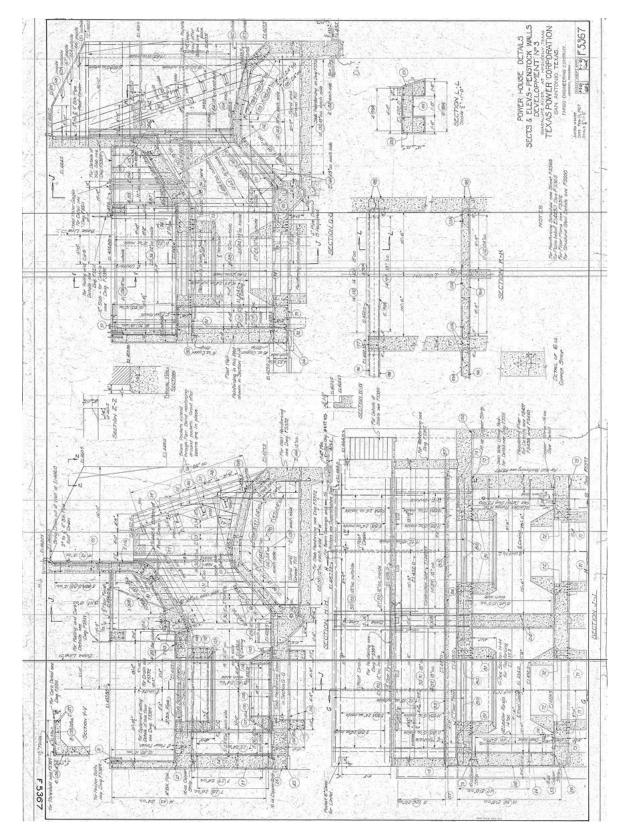


Figure 11. F5367. Power House Details, Sects & Elevs – Penstock Walls, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 02/11/1927.

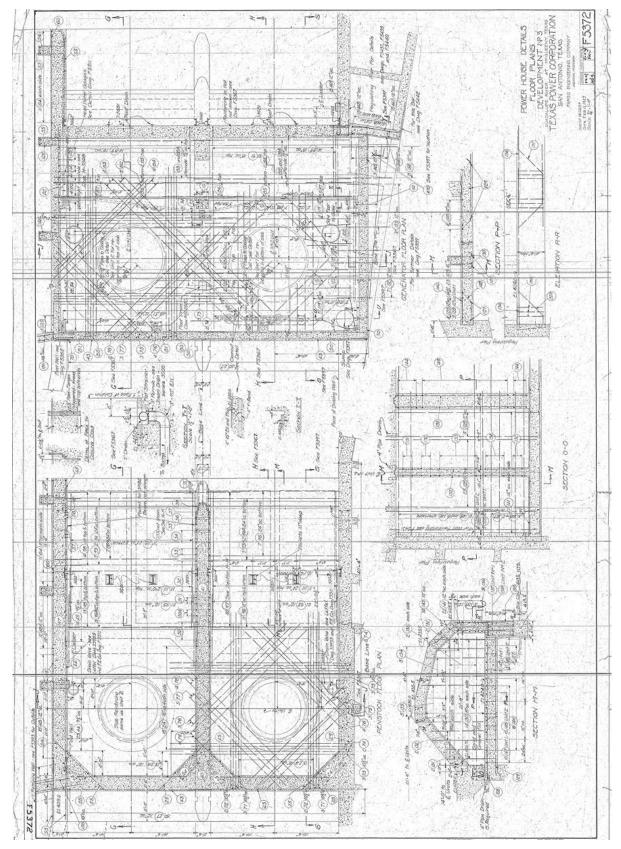


Figure 12. F5372. Power House Details, Floor Plans, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 02/11/1927.

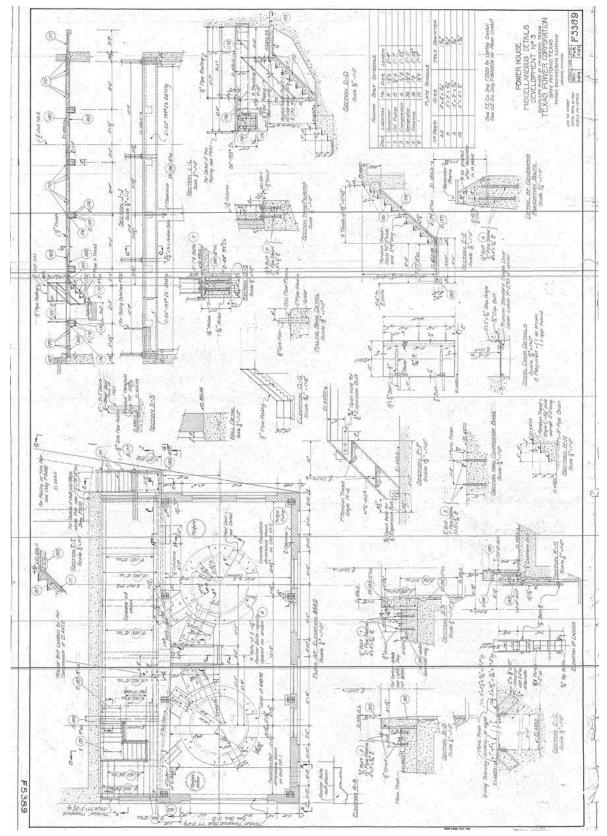


Figure 13. F5389. Power House Miscellaneous Details, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 04/21/1927.

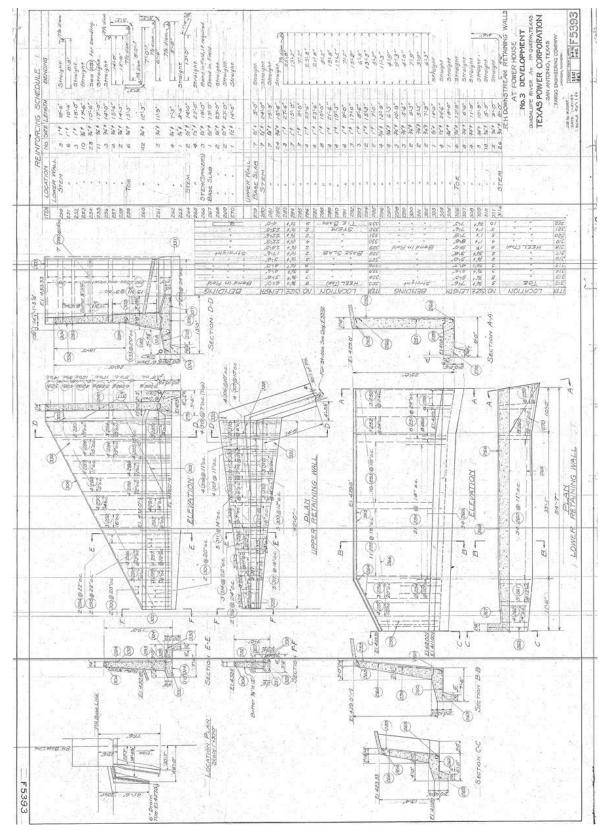


Figure 14. F5393. R.H. Downstream Retaining Walls at Power House, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 01/21/1927.

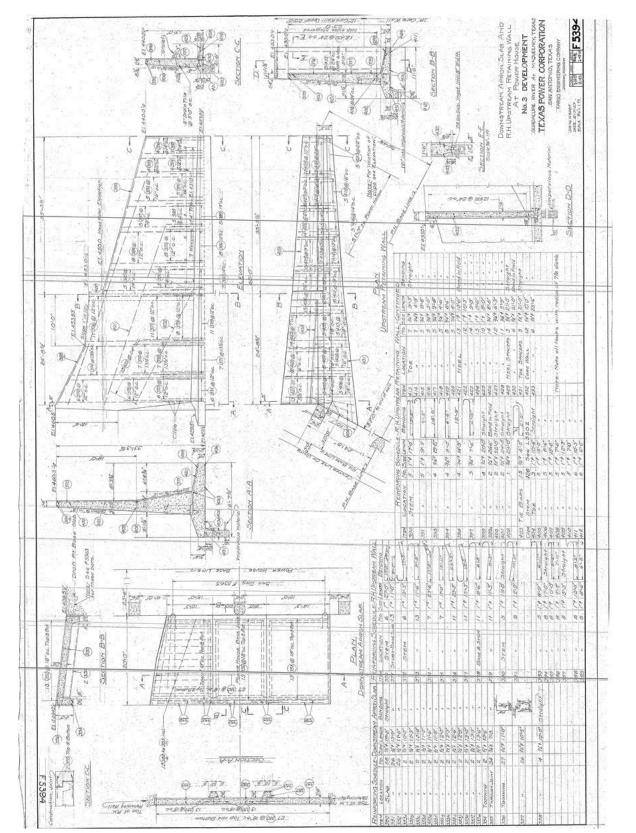


Figure 15. F5394. Downstream Apron Slab and R.H. Upstream Retaining Wall at Power House, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 02/07/1927.

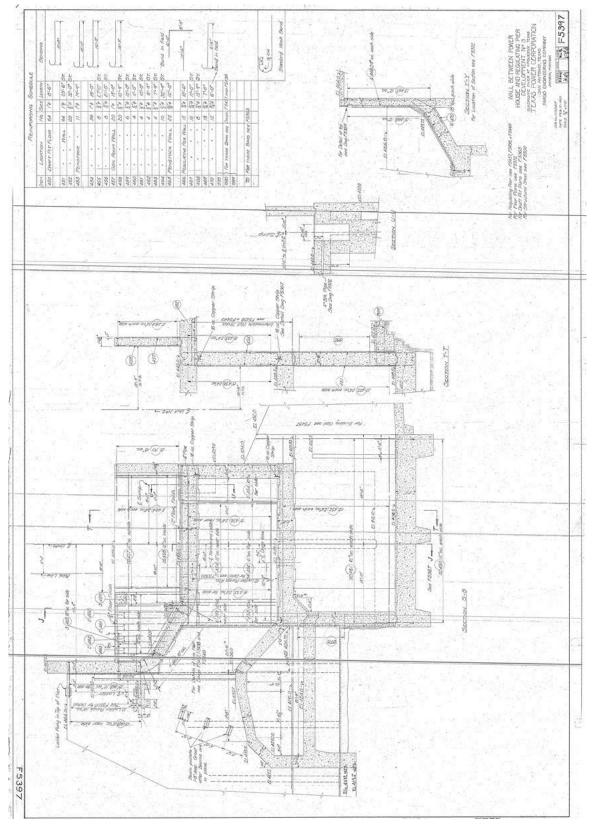


Figure 16. F5397. Wall Between Power House and Regulating Pier, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 02/17/1927.

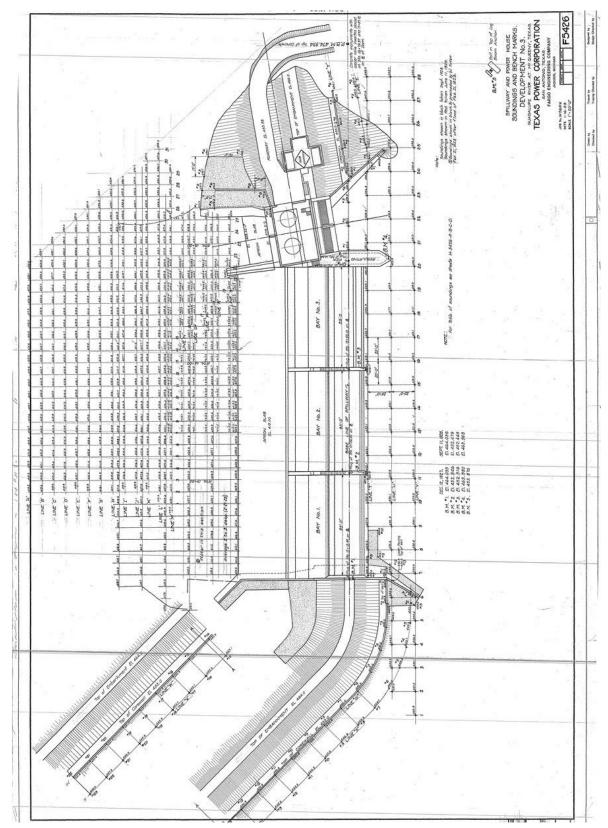


Figure 17. #F5426. Spillway and Power House Soundings and Bench Marks, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, dated 01/16/1928.

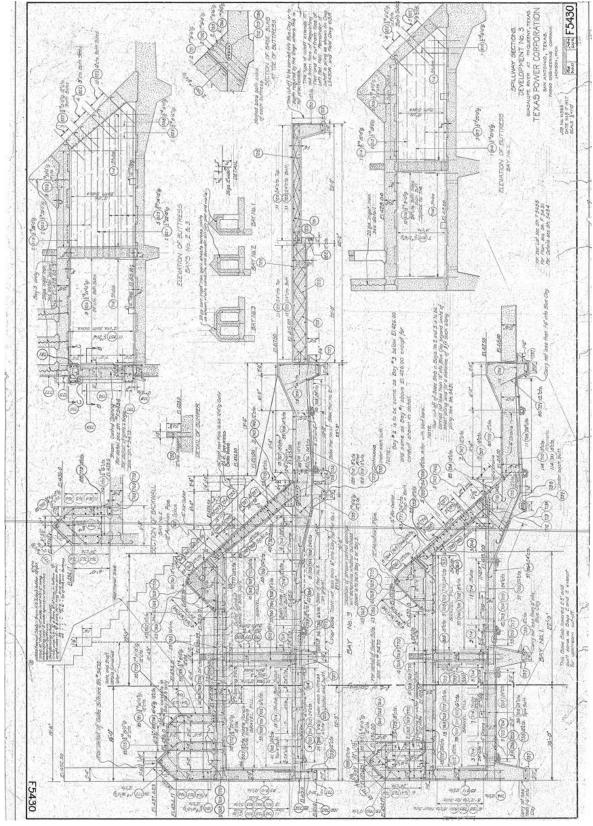


Figure 18. F5430. Spillway Sections, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 03/17/1927.

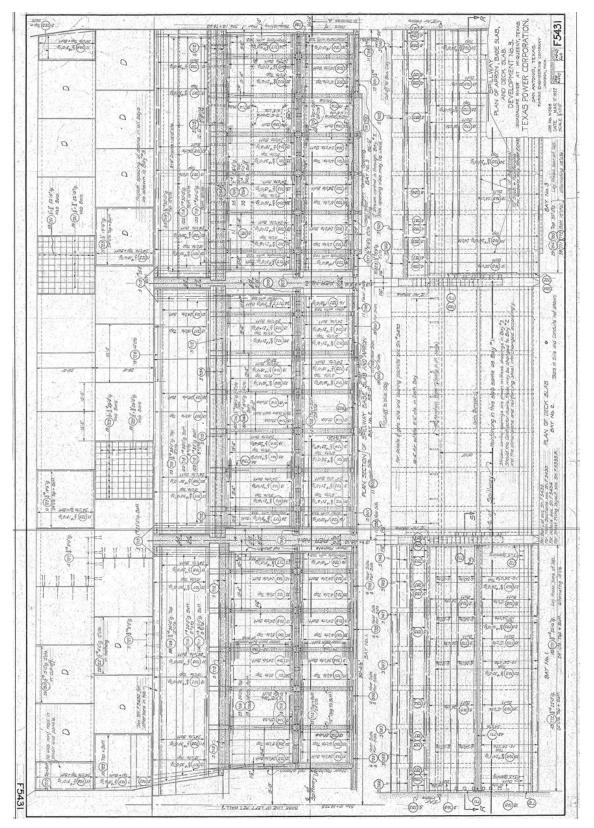


Figure 19. F5431. Spillway, Plan of Apron, Base Slab, and Deck Slab, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Pow- er Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 03/17/1927.

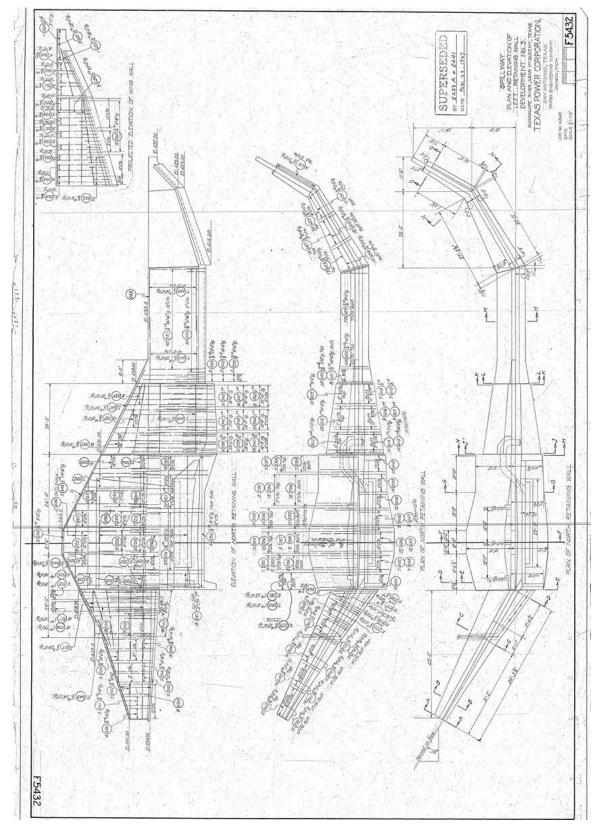


Figure 20. F5432. Spillway, Plan and Elevation of Left Retaining Wall, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 02/28/1927.

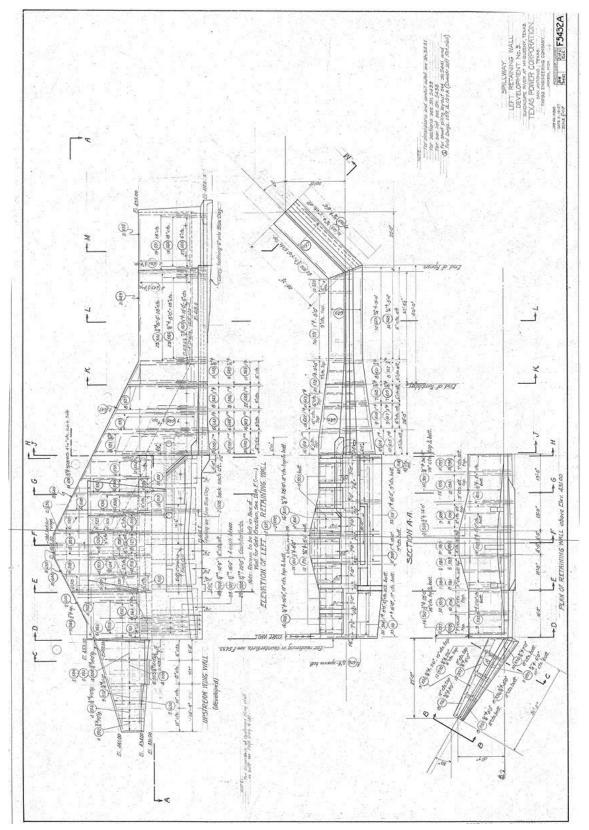


Figure 21. F5432A. Spillway, Left Retaining Wall, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 03/19/1927.

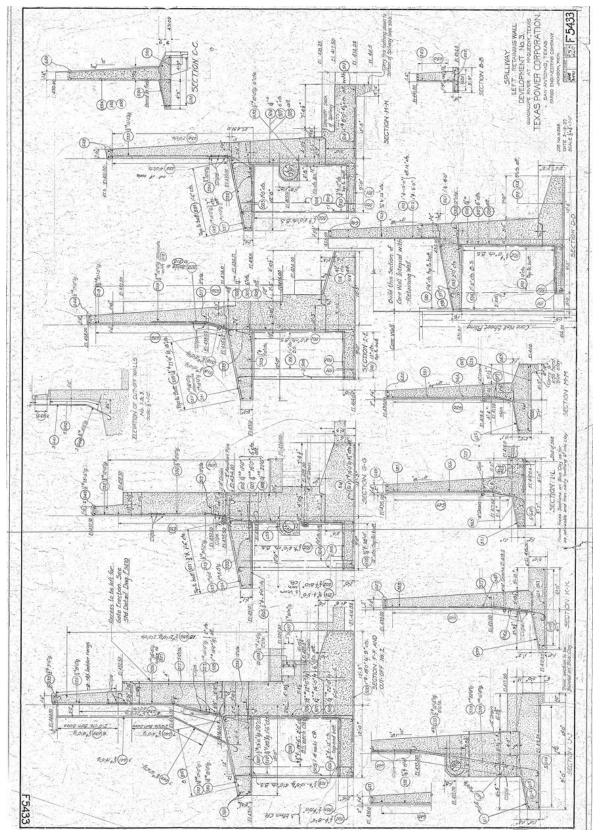


Figure 22. F5433. Spillway, Left Retaining Wall, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 03/19/1927.

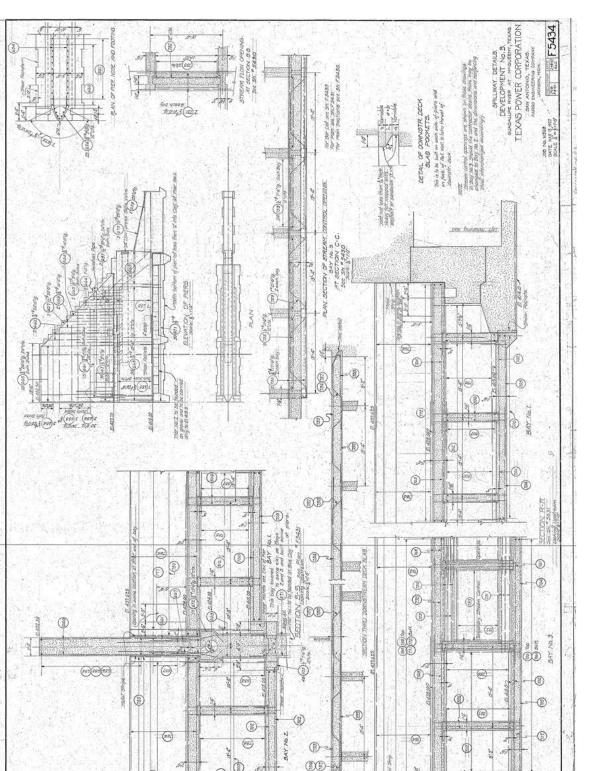


Figure 23. F5434. Spillway Details, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 03/15/1927.

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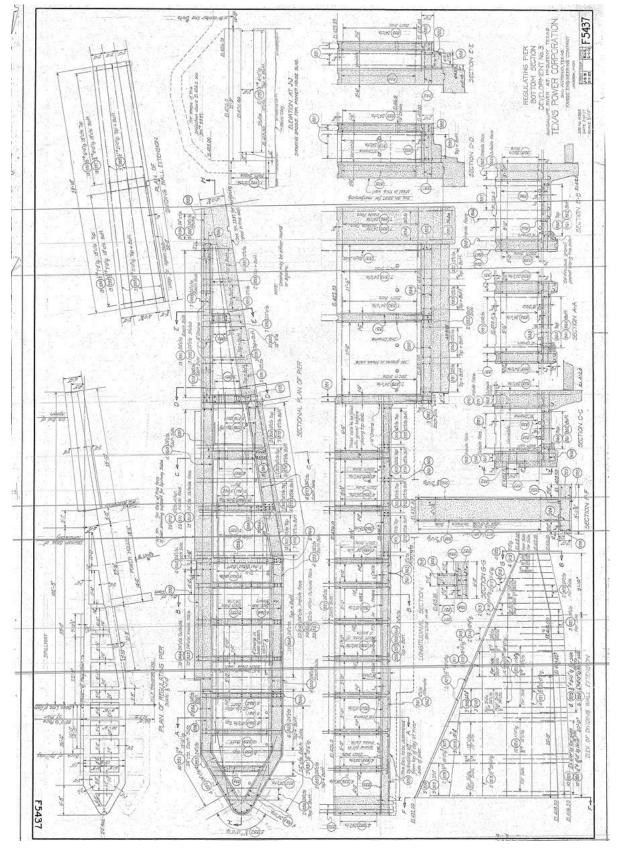


Figure 24. F5437. Regulating Pier Bottom Section, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 02/11/1927.

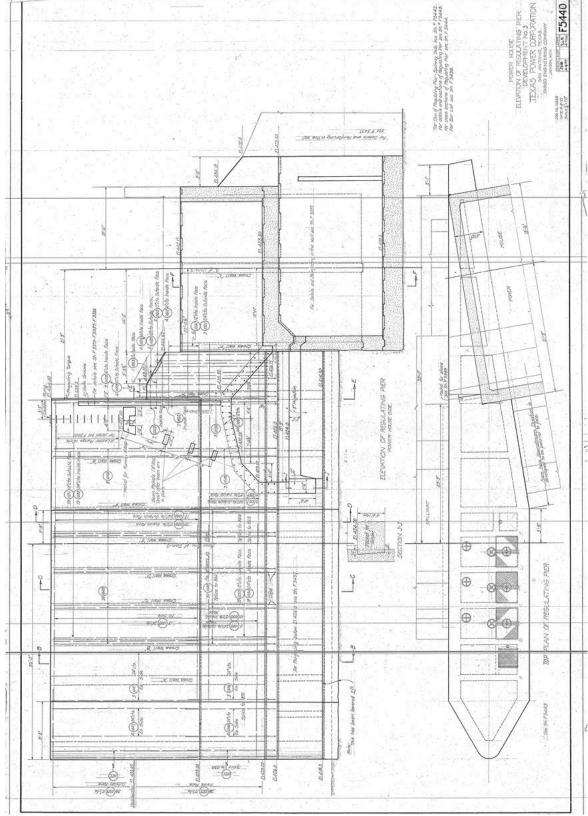


Figure 25. F5440. Power House Elevation of Regulating Pier, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corporation, San Anto- nio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 04/08/1927.

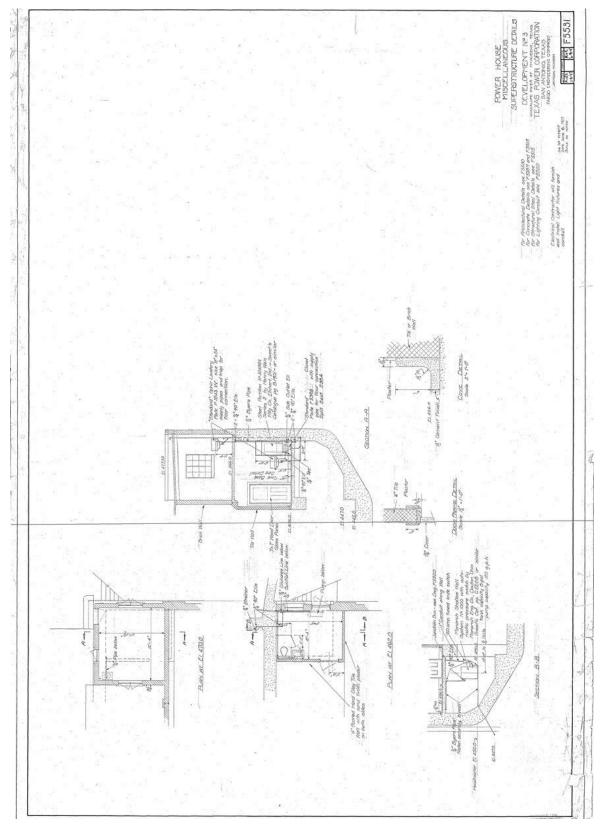


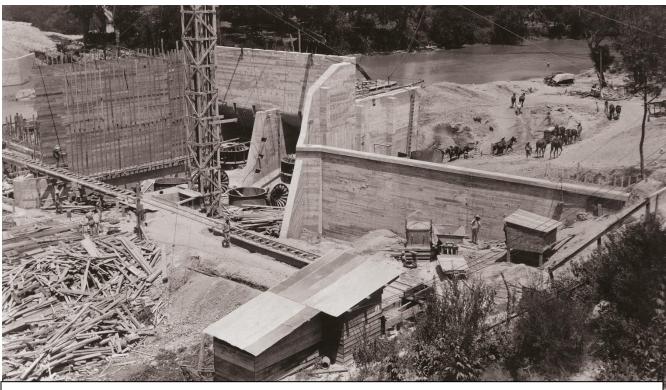
Figure 26. F5531. Power House Miscellaneous Superstructure Details, Development No. 3, Guadalupe River, Near McQueeney, Texas, Texas Power Corpora- tion, San Antonio, Texas, Drawn by Fargo Engineering Company, Jackson, Michigan, 06/06/1927.

TP-3 LAKE MCQUEENEY DAM (Page 48)

APPENDIX B HISTORIC AND DIGITAL PHOTOGRAPHS



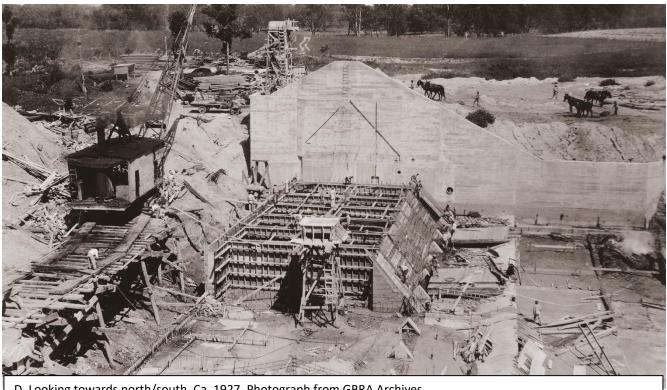
A. North/South retaining wall (8x10). Ca. 1927. Photograph from GBRA Archives.



B. Looking downstream (east) (8x10). Ca. 1927. Photograph from GBRA Archives.



C. Looking from north/south side. Ca. 1927. Photograph from GBRA Archives.



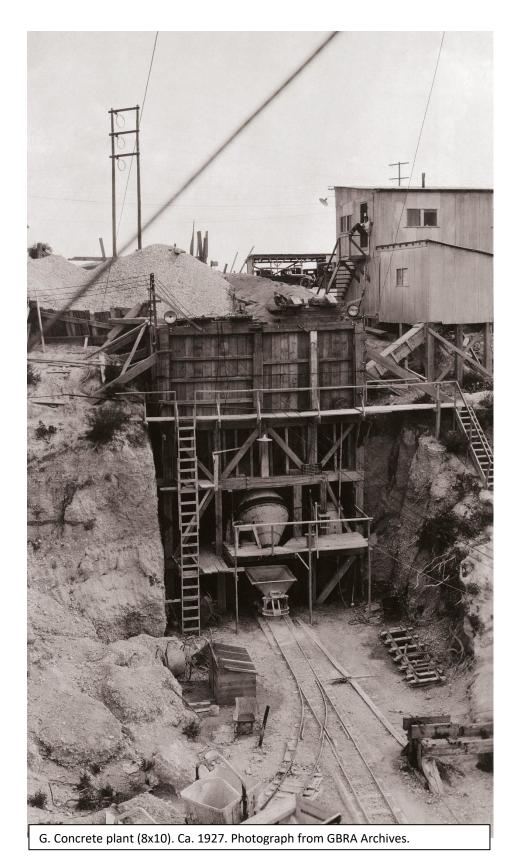
D. Looking towards north/south. Ca. 1927. Photograph from GBRA Archives.

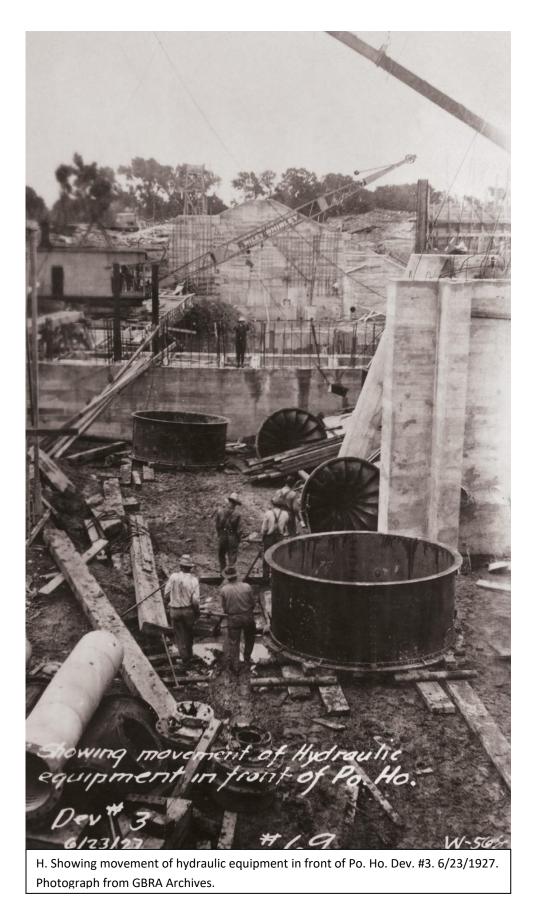


E. Looking upstream (west). Ca. 1927. Photograph from GBRA Archives.



F. View of powerhouse taken from downstream. Ca. 1927. Photograph from GBRA Archives.







I. Photograph of TP-# Dam (from left) south embankment, substation, powerhouse, spillway, and partial view of the north embankment. View West. File: IMG_2590.jpg



J. The bear trap gate Number 3 at the TP-3 Dam. View Southeast. File: IMG_2594.jpg



K. Current photograph showing TP-3 Dam (from left) partial view of the south embankment, substation, powerhouse, spillway, view southwest. File: IMG_2595.jpg



L. Current photograph showing TP-3 Dam Powerhouse and substation. Looking North. File: PXL 20220308 164006234



M. Lake McQueeney Dam (TP-3) showing all three bear trap gates. View North. File: PXL_20220308_165617188



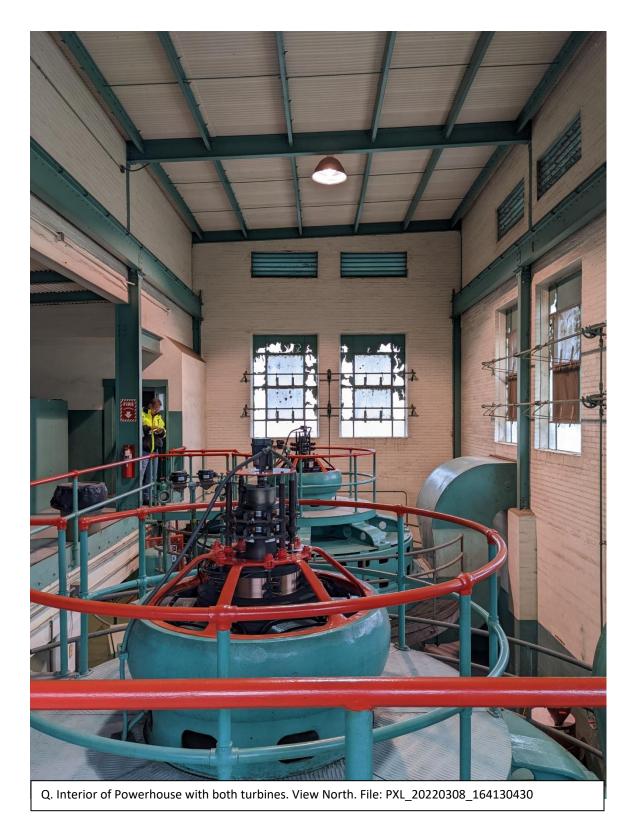
N. Lake McQueeney Dam (TP-3) showing close-up of wood used in bear trap gates. View North. File: PXL 20220308 165624889



O. Powerhouse at Lake McQueeney Dam. View North. File: PXL_20220308_170405943

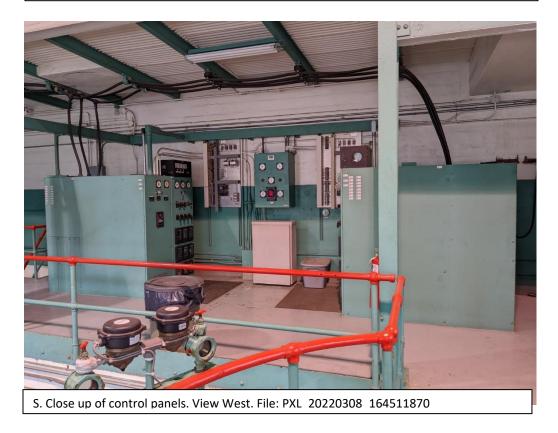


P. View of Dam complex. View West. File: PXL_20220308_163843594





R. Interior of Powerhouse, showing control panels. View West. File:PXL 20220308 164449850





T. Base of one turbine in Powerhouse. View North. File: PXL_20220308_164704444



U. Base of second turbine in Powerhouse. View South. File: PXL 20220308 165059091

ATTACHMENT 1

INDEX TO PHOTOGRAPHS, PHOTO KEY, AND LARGE FORMAT PHOTOGRAPHS

HISTORIC AMERICAN ENGINEERING RECORD SURVEY INDEX TO PHOTOGRAPHS

TEXAS POWER CORPORATION DEVELOPMENT NUMBER 3 (Lake McQueeney Dam and Hydropower Complex) Guadalupe River Seguin vicinity Guadalupe County Texas

Matthew Holtkamp, Photographer, August 2022

1 AXIAL VIEW OF TP-3 NORTHEAST EMBANKMENT CREST AND GRASS-COVERED SLOPES, LOOKING SOUTHWEST

2 OBLIQUE VIEW OF TP-3 NORTH EMBANKMENT, LOOKING SOUTHWEST

3 OBLIQUE VIEW OF TP-3 UPSTREAM ARMORING, LOOKING SOUTHWEST

4 OBLIQUE WIDE VIEW OF TP-3 DOWNSTREAM ARMORING FROM EMBANKMENT CREST WITH POWERHOUSE AND REGULATING PIER (LEFT), SPILLWAY BAYS WITH SPILL GATES (CENTER), LOOKING SOUTHWEST

5 OBLIQUE WIDE VIEW OF TP-3 DOWNSTREAM ARMORING FROM EMBANKMENT BASE WITH POWERHOUSE AND REGULATING PIER (LEFT), SPILLWAY BAYS WITH SPILL GATES (CENTER), LOOKING SOUTHWEST

6 AXIAL VIEW OF TP-3 SPILLWAY BAYS WITH SPILL GATES AND POWERHOUSE AND REGULATING PIER, LOOKING SOUTH/SOUTHWEST

7 WIDE VIEW OF TP-3 SOUTH DOWNSTREAM ARMORING FROM NORTHEAST EMBANKMENT CREST, LOOKING EAST

8 VIEW OF TP-3 SOUTH DOWNSTREAM ARMORING FROM NORTHEAST EMBANKMENT BASE, LOOKING EAST

9 VIEW OF TP-3 SOUTH DOWNSTREAM ARMORING (RIGHT) AND SPILL GATES (LEFT), LOOKING NORTHWEST

10 SPILL GATES, LOOKING WEST

11 SPILLWAY BAYS WITH SPILL GATES AND POWERHOUSE AND REGULATING PIER (LEFT), LOOKING SOUTHWEST

12 AXIAL VIEW OF TP-3 SPILLWAY BAYS WITH SPILL GATES AND NORTH DOWNSTREAM ARMORING, LOOKING NORTH/NORTHEAST

13 WIDE AXIAL VIEW OF TP-3 SPILLWAY BAYS WITH SPILL GATES AND NORTH DOWNSTREAM ARMORING, LOOKING NORTH/NORTHEAST

14 INTERIOR PERSPECTIVE OF TP-3 POWERHOUSE GENERATOR FROM TOP LEVEL, LOOKING SOUTHEAST

15 INTERIOR PERSPECTIVE OF TP-3 POWERHOUSE GENERATOR FROM LOWER LEVEL, LOOKING NORTHEAST

16 INTERIOR PERSPECTIVE OF TP-3 POWERHOUSE GENERATORS AND CONTROL PANELS, LOOKING NORTH

17 DOWNSTREAM PERSPECTIVE VIEW OF TP-3 SUBSTATION, POWERHOUSE, REGULATING PIER, SPILLWAY, SPILL GATES, FISHWAY AND NORTH BANK RETAINING WALL (RIGHT), LOOKING NORTH

18 AXIAL VIEW OF TP-3 SOUTH EMBANKMENT CREST AND ROADWAY WITH SUBSTATION AND POWERHOUSE, LOOKING NORTH/NORTHEAST





































ATTACHMENT 2

PROGRAMMATIC AGREEMENT

Permit Numbers: SWF-2021-00376 and SWF-2021-00377

WHEREAS, the United States Army Corps of Engineers, Fort Worth District (USACE), the lead Federal agency, is reviewing two permit applications under Section 404 of the Clean Water Act to authorize dredge and fill activities for modification of the Lake McQueeney Spillgate Replacement and Dam Armoring project and the Lake Placid Spillgate and Dam Armoring project (Projects) by Guadalupe-Blanco River Authority (GBRA) in Guadalupe County (Reference Attachment A); and

WHEREAS, these Projects require a USACE permit in compliance with Section 404 of the Clean Water Act; and

WHEREAS, these two activities requiring USACE permits pursuant to Section 404 of the Clean Water Act constitute undertakings (Undertakings) under Section 106 of the National Historic Preservation Act (NHPA) of 1966 (as amended); and

WHEREAS, the USACE, in consultation with the Texas State Historic Preservation Officer (SHPO), considered the potential effects of the Projects as provided in 33 CFR 325, Appendix C and 36 CFR 800 and established an Area of Potential Effects (APE) for direct and indirect effects to include these Projects, associated temporary and permanent workspace, and impacts to waters of the U.S.; and

WHEREAS, on behalf of GBRA, SWCA Environmental Consultants completed cultural resource surveys titled *Historic Resources Survey of the Lake McQueeney Spillgate Replacement and Dam Armoring Project, Seguin, Guadalupe County, Texas,* dated April, 2022, and *Historic Resources Survey of the Lake Placid Spillgate Replacement and Dam Armoring Project, Seguin, Guadalupe County,* dated April, 2022, which recommended Lake McQueeney Dam (resource TP-3) and Lake Placid Dam (resource TP-4) as eligible for the National Register of Historic Places (NRHP), and recommended the Projects' effects as adverse; and,

WHEREAS, the USACE concurred with the SWCA eligibility and effect recommendations and the SHPO has concurred with the USACE determination that the proposed effect to these Projects as a result of the Undertakings is adverse , and:

WHEREAS, USACE and the SHPO invited GBRA to participate in the consultation and to join this Programmatic Agreement (PA) as an Invited Signatory; and

WHEREAS, the USACE has consulted with the Guadalupe County Historical Commission, City of Seguin, Seguin Conservation Society, and the Seguin Guadalupe County Heritage Museum, and invited them to sign this PA as concurring parties; and

WHEREAS, USACE, in accordance with 33 CFR 325, Appendix C(2) and 36 CFR 800.2(c), the USACE has provided consulting parties with documentation regarding findings of the adverse effects, sought their views on the proposed effects to these Projects, and provided them with the proposed mitigation measures (as well as the public outreach component), including review of this PA; and

WHEREAS, USACE, in accordance with 33 CFR 325, Appendix C(7)(d) and 36 CFR 800.6(a)(1), notified the ACHP of its adverse effect determination with specified documentation, and the ACHP chose not to participate in the consultation pursuant to 36 CFR 800.6(a)(1)(iii); and,

WHEREAS, the USACE, the SHPO, and GBRA agreed to accomplish compliance with Section 106 through the development and execution of this PA, and to ensure that GBRA provides mitigation for the adverse effects to the Projects as outlined in the stipulations of this PA, and this PA will be a permit condition for any USACE permit issued for the Project; and

NOW, THEREFORE; the USACE, the SHPO, and GBRA agree that these Projects shall be implemented in accordance with the following stipulations in order to take into account the adverse effects to satisfy the USACE's Section 106 responsibilities for these Projects.

STIPULATIONS

The USACE will ensure that the following stipulations are carried out by GBRA to mitigate adverse effects to the Projects resultant from the Undertakings.

I. MONITORING

a. GBRA shall ensure that a qualified archeologist with a minimum of five years of professional experience performs the archeological monitoring in areas of the APE as required by USACE and the SHPO. The SHPO shall issue an archeological permit for monitoring of the APE during periods of lake level lowering as related to the Lake McQueeney Spillgate Replacement and Dam Armoring project.

II. MINIMIZATION AND MITIGATION

- A. Minimization.
 - a. GBRA shall ensure that minimization efforts are performed during all construction activities within 100 feet of site 41GU233. These minimization details include erecting high visibility fencing along the access road through site 41GU233 and laying geotextile along the access road through site 41GU233 to ensure inadvertent impacts to portions of this site that have an undetermined eligibility for listing to the NRHP are avoided.
- B. Mitigation
 - a. If previously unknown eligible archaeological resources are discovered during archeological monitoring and will be adversely affected by the undertaking, GBRA will complete mitigation-level documentation, excavation, and/or archival research as appropriate to mitigate adverse effects. A separate Research Design shall be developed and approved by USACE and SHPO for mitigation of adverse effects of previously unidentified prehistoric or historic features.

- b. Recordation. Within one year of signing this agreement, GBRA shall separately record Lake McQueeney and Lake Placid dams to the written standards of the Historic American Engineering Record (HAER) Level II and the digital photographic standards of the National Park Service (see <u>https://www.thc.texas.gov/nr-photo</u> and <u>https://www.nps.gov/subjects/nationalregister/upload/Photo_Policy_update_2013_05_15_508.pdf</u>).
 - i. The undertakings may commence once the digital photo documentation is complete.
 - ii. All documentation shall be conducted by personnel that meet the Secretary of the Interior's Professional Qualifications Standards in architectural history and/or history.
 - iii. Drafts shall be submitted to the USACE and THC for a 30-day review and revised until accepted by the USACE and THC.
 - iv. Hard copies of the final reports on archival paper shall be placed in up to five local and regional libraries (as determined in consultation with the THC) and one copy given to the THC for its archives.
 - v. Digital copies of the final in PDF format shall be distributed to all signatories via email.
- c. Interpretive Materials. Within one year of signing this agreement, GBRA shall develop public brochures for McQueeney and Lake Placid dams in a digital PDF format from the materials assembled for the recordation. The brochures shall be designed in a way that the contents can be easily transferred to website content as needed.
 - i. Drafts shall be submitted to the USACE and THC for a 30-day review and revised until accepted by the USACE and THC.
 - ii. Digital copies of the final in PDF format shall be distributed to all signatories via email.
- d. Public Availability of Recordation and Interpretive Materials. For a minimum period of five years after completion of the Recordation and Interpretive Materials, GBRA shall make all documents available on its website to the public for download. GBRA shall also make the materials available for inclusion on a minimum of one other website related to interest in the resources (e.g., the Portal to Texas History). GBRA shall copy furnish USACE and THC on all emails regarding submission of materials and links to the webpages if the materials are accepted for hosting by any websites contacted.

III. CURATION AND DISPOSITION OF MATERIALS, RECORDS AND REPORTS

- A. *Curation.* GBRA shall ensure that materials and associated records as required for mitigation in this PA, are accessioned into a curatorial facility that has been certified, or granted provisional status, by the SHPO in accordance with Chapter 29.6 of the Texas Historical Commission rules (Rules of Management and Care of Artifacts and Collections).
- B. *Reports.* GBRA shall provide copies of final documentation as required for mitigation to the signatories and consulting parties. The signatories and consulting parties shall withhold from the public all site location information and other data that may be of a confidential or sensitive nature pursuant to 33 CFR 325, Appendix C(4)(c) and 36 CFR 800.11(c).

IV. PROFESSIONAL QUALIFICATIONS

All historic preservation-related investigations and mitigation requirements specified in this Agreement shall be performed by personnel meeting professional qualifications of the Secretary of the Interior's *Professional Qualification Standards* (36 CFR 61) in historic architecture and archeology.

V. DISPUTE RESOLUTION

Should any Signatory to this PA object within thirty (30) calendar days upon receipt of any plans or other documents, pursuant to this PA, provided by USACE, the SHPO, GBRA, or others for review, or object at any time to any actions proposed or the manner in which the terms of this PA are implemented, the objector is encouraged to consult the other signatories in resolving the objection. If the USACE determines that such objection cannot be resolved, USACE shall perform the following tasks.

- A. CONSULT ACHP. Forward all documentation relevant to the dispute, including the USACE's proposed resolution, to the ACHP. The ACHP shall provide the USACE with its advice on the resolution of the objection within 30 days of receiving adequate documentation. Prior to reaching a final decision on the dispute, the USACE shall prepare a written response that takes into account any timely advice or comments regarding the dispute from the ACHP, signatories and concurring parties, and shall provide them with a copy of this written response. The USACE will then proceed according to its final decision.
- B. FINAL DECISION. If the ACHP does not provide its advice regarding the dispute within the 30-day time period, the USACE may make a final decision on the dispute and proceed accordingly. Prior to reaching such a final decision, the USACE shall prepare a written response that takes into account any timely comments regarding the dispute from the signatories and concurring parties to the PA, and shall provide the signatories, concurring parties, and the ACHP with a copy of such written response.
- C. The parties shall carry out all other actions subject to the terms of this PA that are not the subject of the dispute.

VI. DURATION, AMENDMENT, AND TERMINATION:

- A. DURATION. Unless terminated or amended as outlined below, this Agreement shall remain in effect for a period of ten (10) years from the date the PA goes into effect and may be extended for an additional 5-year term with the written consent of all the signatories.
- B. AMENDMENT. This Agreement may be amended when such an amendment is agreed to in writing by all signatories. The amendment will be effective on the date a copy signed by all of the signatories is filed with the ACHP.
- C. TERMINATION. Any Signatory to this agreement may terminate this PA by providing thirty (30) calendar days written notice to the other Signatories, pursuant to 36 CFR 800.6(c)(8). During the period after notification and prior to termination, the Signatories shall consult to seek agreement on amendments or other actions that would avoid termination. Termination of this PA will require compliance with 36 CFR 800. This PA may be terminated by the execution of a subsequent PA that explicitly terminates or supersedes its terms.

VII. REPORTING AND MONITORING:

Each year following the execution of the PA until it expires or it is terminated, GBRA shall provide all parties to this PA a summary report detailing work undertaken pursuant to its terms. Such report shall include any scheduling changes proposed, any problems encountered, and any disputes and objections received in GBRA's efforts to carry out the terms of the PA.

VIII. EXECUTION:

Signature of this Programmatic Agreement by the USACE, the SHPO, GBRA, and implementation of its terms evidence that the USACE has taken into account the effects of this Project on historic properties and afforded the ACHP an opportunity to comment. Pursuant to 36 CFR 800.6(b)(1)(iv) this Agreement will go into effect when a fully executed version is received by the ACHP.

Permit Numbers: SWF-2021-00376 and SWF-2021-00377

SIGNATORY:

United States Army, Corps of Engineers, Fort Worth District

Brandon Mobley

Brandon W. Mobley, Chief, Regulatory Division

Date 30 Nov 2022

Permit Numbers: SWF-2021-00376 and SWF-2021-00377

SIGNATORY:

Texas State Historic Preservation Office

Mark Wolfe, State Historic Preservation Officer

29/22 Date _____

Permit Numbers: SWF-2021-00376 and SWF-2021-00377

INVITED SIGNATORY:

Guadalupe-Blanco River Authority

Marlie Hickman

Date 11/22/22

Charles Hickman, Executive Manager of Engineering

Permit Numbers: SWF-2021-00376 and SWF-2021-00377

CONCURRING PARTY:

City of Seguin

Date 11/16/22

Attachment A

Historic Resources Survey of the Lake McQueeney Spillgate Replacement and Dam Armoring Project, Seguin, Guadalupe County, Texas

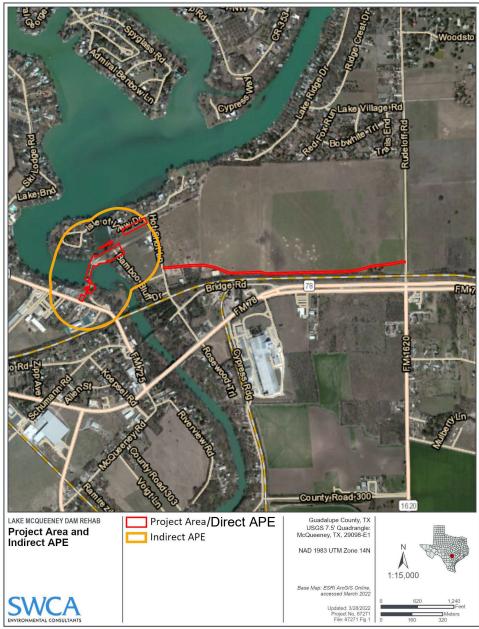


Figure 2. The direct and indirect APEs for the proposed project.

Historic Resources Survey of the Lake Placid Spillgate Replacement and Dam Armoring Project, Seguin, Guadalupe County, Texas

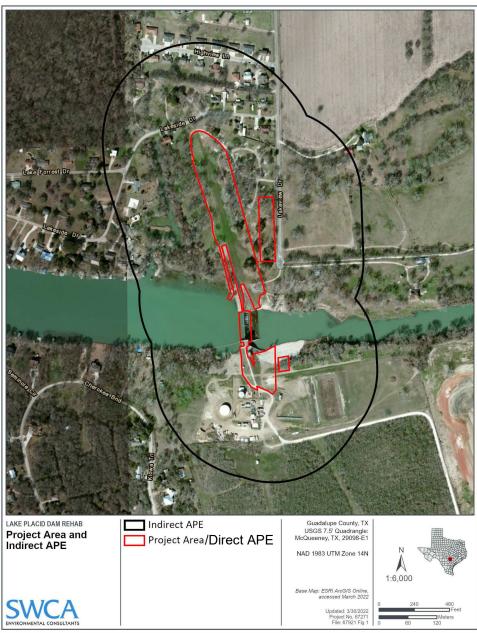


Figure 2. Direct and indirect APEs for the proposed project.